

To:

FROM THE BOROUGH CLERK'S OFFICE - BOROUGH OF OLD TAPPAN

Mayor and Council Borough Attorney Borough Administrator

Mayor and Council Monday, May 8, 2023 –6:30 PM Borough Hall Council Chambers Special Meeting

1894

OLD TAPPAN'S 129TH YEAR OF INCORPORATION

2023

• Open Public Meetings Act Statement •

In Compliance with the Open Public Meetings Law, Notification of this Meeting Has Been Sent to Our Official Newspapers and Other Publications Circulated in the Borough of Old Tappan, And, Notice Posted on the Bulletin Board at Borough Hall.

• Fire Exits •

Please Note Fire Exits Located at the Main and Side Entrances of the Borough Hall.

• A G E N D A •

SPECIAL MEETING

- 1) Meeting Called to Order: 6:30 PM
- 2) Roll Call
- 3) Salute to the Flag
- 4) Public's Opportunity to Speak (Each individual will only be entitled to 3 minutes)
- 5) Appeal Hearing
 - CSH Old Tappan, LLC Application
- 6) Adjournment

AGENDA SUBJECT TO ADDITIONS AND/OR DELETIONS

Jean M. Donch, RMC Borough Clerk

BOROUGH OF OLD TAPPAN MAYOR AND COUNCIL SPECIAL MEETING May 8, 2023

In compliance with the Open Public Meeting Law, notice of this meeting has been sent to our official newspapers and other publications circulated in the Borough of Old Tappan, and notice posted on the bulletin board at Borough Hall.

Please note fire exits located at the main entrance to the Council Chambers and in the rear of the Council Chambers.

REGULAR MEETING

MEETING CALLED TO ORDER: 6:30 p.m.

ROLL CALL: Mayor John Kramer Present

Councilman Ronald Binaghi, Jr. Present
Councilman William Boyce Present
Councilman Guy Carnazza Present
Councilman Thomas Gallagher Present
Councilman Cort Gwon Present
Councilman Jin Yhu Present

Also Present: Borough Clerk Jean M. Donch

Borough Attorney Brian Giblin

APPEAL HEARING

CSH Old Tappan, LLC Application

See official transcript of meeting attached

Respectfully submitted,

Jean M. Donch, RMC Borough Clerk

Reviewed & Approved: June 5, 2023

1	BOROUGH OF OLD TAPPAN MAYOR AND COUNCIL
2	SPECIAL MEETING
3	MONDAY, MAY 8, 2023 COMMENCING AT 6:31 P.M.
4	IN THE MATTER OF: : TRANSCRIPT
5	: OF Appeal Hearing : PROCEEDING
6	CSH Old Tappan, LLC Application :
7	BEFORE:
8	BOROUGH OF OLD TAPPAN MAYOR AND COUNCIL THERE BEING PRESENT:
9	JOHN KRAMER, MAYOR
10	THOMAS GALLAGHER, COUNCIL PRESIDENT
11	RONALD BINAGHI, JR., COUNCILMAN
12	
13	CORT GWON, COUNCILMAN
14	JIN YHU, COUNCILMAN
15	GUY CARNAZZA, COUNCILMAN
16	WILLIAM BOYCE, COUNCILMAN
17	
18	
19	
20	
21	
22	
23	QUICK COURT REPORTING, LLC
24	47 Brian Road West Caldwell, New Jersey 07006
25	973-618-0872 Office@quickreporters.com
1	

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1
    A P P E A R A N C E S:
2
    BRIAN T. GIBLIN, ESQUIRE
3
    Counsel to the Old Tappan Mayor & Council
4
    GAIL PRICE, ESQUIRE
5
    PRICE, MEESE, SHULMAN & D'ARMINIO, P.C.
     50 Tice Boulevard, Suite 380
    Woodcliff Lake, New Jersey 07677
6
     201-391-3737
7
    Counsel to the Applicant
    ROBERT T. REGAN, ESQUIRE
9
    LAW OFFICE OF ROBERT T. REGAN, ESQUIRE
     345 Kinderkamack Road
10
    Westwood, New Jersey 07675
     201-664-3344
11
    Counsel to the Old Tappan Planning Board
12
13
14
    A L S O P R E S E N T:
15
16
     JEAN M. DONCH, BOROUGH CLERK
17
    CHERIE FONOROW, APPELLANT
18
    PATRICK GAMBUTI, APPELLANT
19
20
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1
                   MAYOR KRAMER: Good evening, everyone.
    In accordance with the Open Public Meetings Law,
2
3
    notification of this meeting has been sent to our
4
    official newspapers and other publications circulated
5
    within the Borough and notice posted on the bulletin
    board at Borough Hall.
6
7
                   Please note the fire exits, which are
    to the entrance of the council chamber and to the
9
    rear.
10
                   Roll call, please.
11
                   BOROUGH CLERK DONCH: Mayor Kramer?
                   MAYOR KRAMER: Here.
12
13
                   BOROUGH CLERK DONCH: Councilman
14
    Binaghi?
                   COUNCILMAN BINAGHI: Here.
15
16
                   BOROUGH CLERK DONCH: Councilman Boyce?
17
                   COUNCILMAN BOYCE: Here.
18
                   BOROUGH CLERK DONCH: Councilman
    Carnazza?
19
                   COUNCILMAN CARNAZZA:
20
                                        Here.
21
                   BOROUGH CLERK DONCH: Councilman
    Gallagher?
22
23
                   COUNCILMAN GALLAGHER: Here.
24
                   BOROUGH CLERK DONCH: Councilman Gwon?
25
                   COUNCILMAN GWON: Here.
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1 BOROUGH CLERK DONCH: Councilman Yhu? COUNCILMAN YHU: Here. 2 3 MAYOR KRAMER: Would you all please 4 rise and join me to salute the flag. (Whereupon, all rise for a Recitation 5 of the Pledge of Allegiance.) 6 MAYOR KRAMER: Before we move on, I 7 understand that Mr. Regan, the counsel for the 9 planning board, would like to bring up a point. 10 MR. REGAN: Thank you, Mayor and 11 Members of the Council. Good evening. 12 13 Robert Regan, attorney for the Old 14 Tappan Planning Board, as most of you know. 15 I've been advised that the governing body intends to open tonight's proceeding for 16 17 comments by members of the public. 18 With all due respect, I think that's improper. It's inappropriate under the statute, 19 20 which is Section 17 of the Municipal Land Use Law. 21 I'll just read what New Jersey Zoning and Land Use Administration says about that, it 22 23 should -- on an appeal. "It should be emphasized that the 24

statute provides that the appeal to the

25

governing body shall be decided only," only
"upon the record established before the board
of adjustment."

In other words, the governing body on appeal cannot reach out and obtain new and undisclosed evidence which was not before the board.

So, I think to take statements and comments from -- from members of the public, while it may be a good intention on the governing body's part, I think it's illegal. And I think it jeopardizes any decision you make, one way or the other, in connection with the appeal.

MAYOR KRAMER: Thank you.

MR. REGAN: Thank you. I'm happy to answer any questions.

 $\label{eq:capable attorney who} % \end{substitute} % \end{substitute$

MR. GIBLIN: Mayor, I would advise the governing body that it is clearly up to the governing body as a whole to decide whether or not they want to accept comments.

Mr. Regan is, of course, correct and I think that was in my letter to the governing body that the only thing that the governing body can consider is evidence that was educed during the

```
1
    hearing before the planning board.
                   So, to the extent that people would
2
    come up and make comments, if it was considered
3
4
    evidential, it would be improper for you to hear it.
5
    So...
                   COUNCILMAN BINAGHI: Brian, can I just
6
7
                   MR. GIBLIN:
                                Sure.
9
                   COUNCILMAN BINAGHI: -- so -- and it
10
    could taint the process going forward if it does go
    forward.
11
                   MR. GIBLIN: Yes.
12
13
                   The only thing I would suggest is if
14
    you were going to accept comments from the public,
    that you do it after you've made a decision, that
15
    would not be inappropriate.
16
17
                   (Audience Outburst.)
18
                   MS. PRICE: Mr. Giblin, could I just
    put something on the record as well?
19
20
                   MR. GIBLIN: Do you want to
21
    recognize --
                   MAYOR KRAMER: Yes.
22
23
                   MR. GIBLIN: The Counsel for applicant?
24
                   MAYOR KRAMER: Yes, please.
25
                   MS. PRICE: Gail Price from the firm of
```

Price, Meese, Shulman & D'Arminio on behalf of the applicant below before your planning board Capitol Senior Housing.

I want to join with Mr. Regan, having spent the better part of, I guess it was a little bit more than, a year here with your board and with all of your residents who have come out in connection with the application.

It is certainly contrary to the Municipal Land Use Law to accept any -- anything outside the record and I join with Mr. Regan.

But I also want to go a step further and indicate that I am very much concerned about correspondence, that I received a copy of, that was circulated not only to the residents, but suggested that additional correspondence be sent to each of you in connection with this application.

So, to the extent that you've received telephone calls, letters, e-mails, anything, which also would be discoverable in a subsequent action, no matter which way that this goes, I have significant legal concern with that.

I also have a significant legal issue with the manner in which the appellants have gone forward in bringing extra stuff into the record, and

```
1
    we can address that during argument-sake, but I want
    to, at the outset, just raise those because I
2
    haven't -- in 40-plus years of practice have not come
4
    up against having the volume of these things outside
5
    the record being brought up before a governing body
    appeal. And I think it's in everyone's best
6
7
    interest, your interest as the governing body,
    everyone who's here this evening's interest,
9
    certainly my client and your planning board who spent
10
    all the time hearing the case.
                   So thank you.
11
                   MR. GIBLIN: Ms. Price, just so you're
12
13
    aware, the Mayor and Council have told me that they
14
    received correspondence, e-mails, et cetera. And I
15
    have advised them in the past that they cannot
16
    consider it in making their decision tonight.
                   I'm confident that they will not.
17
18
                   MS. PRICE: Thank you.
19
                   I appreciate that.
20
                   COUNCILMAN GALLAGHER: Yes, if I can
21
    just -- one other thing.
22
                   Ms. Price, you can imagine that whether
23
    it's a parking issue or lights on a field or
    something like that, we get thousands of e-mails on
24
    all sorts of subjects.
25
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```
1
                   So to our attorney's -- to Brian's
    recommendation there, they came into our inbox and
2
    they left our inbox.
3
4
                   So we understand the sensitivity of
5
    those. And I think I can speak for the rest of the
    Council is that, yeah, they're not under
6
7
    consideration --
                   MS. PRICE: I get it.
9
                   COUNCILMAN GALLAGHER: -- but residents
10
    are always going to send e-mails.
11
                   MS. PRICE: I get it.
                   I was planning board attorney in
12
13
    Ridgewood for 16 years and I've been --
                   MALE AUDIENCE MEMBER: No one cares
14
15
    about your history, please.
16
                   MS. PRICE: -- I've been the attorney in
17
    Harrington Park for 30.
18
                   So --
19
                   MALE AUDIENCE MEMBER: That's
    irrelevant.
20
21
                   Thank you.
                   MS. PRICE: I'm also going to ask for a
22
23
    ruling, Mr. Giblin, at some point in time that we all
    keep our respect levels going, that we're all looking
24
25
    for the right thing to be done in a very respectful
```

```
1
    manner.
2
                   MAYOR KRAMER: Thank you.
3
                   Thank you, Ms. Price.
4
                   Well, from my point of view, early on
5
    with regard to this, I started to receive e-mails
    myself, so --
6
7
                   FEMALE AUDIENCE MEMBER: Can you speak
8
    a little louder please?
9
                   FEMALE AUDIENCE MEMBER: Louder.
10
                   FEMALE AUDIENCE MEMBER: We can't
11
    hear --
12
                   AUDIENCE MEMBERS: We can't hear you.
                   COUNCILWOMAN HAVERILLA:
13
                                             Sure.
                   FEMALE AUDIENCE MEMBER: We can't hear.
14
                   COUNCILWOMAN HAVERILLA: Sure.
15
                   MAYOR KRAMER: With that, I got two of
16
17
    them now.
18
                   FEMALE AUDIENCE MEMBER: Thank you.
19
                   MAYOR KRAMER: To make it louder, this
    records it.
20
21
                   COUNCILWOMAN HAVERILLA: If I can give
22
    you this one too.
23
                   MAYOR KRAMER: Okay.
                   So, I -- yeah, over the course of the
24
25
    past year I've received numerous e-mails as well, as
```

- 1 | Councilman Gallagher has pointed out.
- 2 Have I read them? Sure, I've read
- 3 them. It's a -- it's just natural course to read
- 4 them.
- I don't know what else the public could
- 6 -- could -- could add to what -- what has already
- 7 been filtered into our heads at this point in time.
- And I, too, recognize the fact that
- 9 this hearing is to be based on the record of the
- 10 | planning board and nothing else and that's what my
- 11 | plan is, that's what I will base my decision on
- 12 tonight.
- 13 So I'll listen to the rest of the
- 14 | Council as to whether or not they would have feelings
- 15 to the contrary to -- and allow it to be open to the
- 16 | public, but I pass that onto the council.
- 17 | COUNCILMAN YHU: My comment would be,
- 18 | I'm just wondering when would have been the public
- 19 | opportunity to comment on this, if not tonight?
- 20 MR. GIBLIN: During the planning board
- 21 hearings.
- 22 COUNCILMAN YHU: So they had no reason
- 23 | to come to the Mayor and Council to -- to talk about
- 24 this issue?
- MR. GIBLIN: When --

```
1
                   COUNCILMAN YHU: Either way?
                   MR. GIBLIN: When the application was
2
3
    filed with the planning board, the planning board had
4
    exclusive jurisdiction over the application the
5
    entire time until it made a decision, that would have
    been the place for anyone to -- to bring comments or
6
7
    -- or evidence.
                   COUNCILMAN YHU: But now it's under the
9
    Mayor and Council's...
10
                   MR. GIBLIN: But with no additional
11
    evidence permitted brought.
                   MALE AUDIENCE MEMBER: He planning
12
13
    board's unelected.
14
                   MR. GIBLIN: You're going to have to
    tell people they can't comment.
15
                   MAYOR KRAMER: Yeah.
16
                   Yeah, I'd -- I'd appreciate it if you
17
18
    would withhold your comments, please.
19
                   COUNCILMAN YHU: I, for one, would like
    to hear from the residents.
20
21
                   (Applause.)
22
                   MAYOR KRAMER: All right. Okay.
23
                   Would you -- would you care to put that
24
    into a motion?
                   COUNCILMAN YHU: I will make a motion
25
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```
1
    that we open up the meeting to the public before the
    testimony that we're going to hear tonight.
2
                   MAYOR KRAMER: Do I hear a second.
3
4
                   COUNCILMAN GALLAGHER: I will second
5
    that asking our residents just, it is a three-minute
    timer, I do, again, ask for respect from both sides
6
7
    and state what you'd like to say and then leave it to
    next person to make some comments.
9
                   And then we'll get into the testimony
10
    so it...
11
                   COUNCILMAN GWON: I want to make a
    comment that it is our job only to use testimony and
12
13
    the evidence that was shown through the planning
    board process, et cetera.
14
15
                   I think we would be responsible enough
16
    to make sure that we're not -- if there's any new
17
    evidence, we don't use that in our decision making
18
    today.
19
                   So I am open to the public speaking.
    Just make sure that there's no new evidence.
20
21
                   We cannot consider that in this
22
    process.
23
                   MAYOR KRAMER: Okay. We have a motion
24
    and a second.
```

Could I have a roll call, please?

25

1	BOROUGH CLERK DONCH: Councilman
2	Binaghi?
3	COUNCILMAN BINAGHI: No.
4	BOROUGH CLERK DONCH: Councilman Boyce?
5	COUNCILMAN BOYCE: No.
6	BOROUGH CLERK DONCH: Councilman
7	Carnazza?
8	COUNCILMAN CARNAZZA: No.
9	BOROUGH CLERK DONCH: Councilman
10	Gallagher?
11	COUNCILMAN GALLAGHER: Yes.
12	BOROUGH CLERK DONCH: Councilman Gwon?
13	COUNCILMAN GWON: Yes.
14	BOROUGH CLERK DONCH: Councilman Yhu?
15	COUNCILMAN YHU: Yes.
16	BOROUGH CLERK DONCH: So it's a tie.
17	So the Mayor
18	COUNCILMAN GALLAGHER: You're on the
19	hot seat, Mayor.
20	BOROUGH CLERK DONCH: So the Mayor
21	can
22	MAYOR KRAMER: Okay.
23	I'm a I'm a law-abiding guy, that's
24	been my career. I take the law as it's printed.
25	And I'm going to err on the side of

```
1
    caution as presented by our board's -- planning
    board's attorney.
2
3
                   FEMALE AUDIENCE MEMBER:
                                             What?
4
                   FEMALE AUDIENCE MEMBER: We can't hear
5
    you?
                   MAYOR KRAMER: So the -- the comments
6
7
    will be -- the comments will be heard after --
                   MALE AUDIENCE MEMBER: Oh.
9
                   MAYOR KRAMER: -- the decision.
10
                   MALE AUDIENCE MEMBER: He's not getting
11
    re-elected.
12
                   FEMALE AUDIENCE MEMBER: So your vote
13
    is no?
14
                   MAYOR KRAMER: So I will call upon --
15
                   MR. GIBLIN: Mayor, if I can just put
    something on the record.
16
17
                   MAYOR KRAMER: Sure.
18
                   MR. GIBLIN: In accordance with the
    scheduling that we -- that the Mayor and Council set
19
20
    forth for this, last Wednesday was the date for
21
    submission of written position papers. We received
    one from the applicant's attorney. We did not
22
23
    receive one on Wednesday, but we did receive one
24
    tonight from the appellants.
```

Then both sides are also permitted to

25

```
1
    argue what they believe the evidence at the planning
    board showed.
2
3
                   So the appellants get to go first, if
4
    they want to make an oral presentation.
5
                   I'm not sure.
                   MS. FONOROW: Hi, do we need to swear
6
7
    in or anything like that?
                   MAYOR KRAMER: You don't need to be
9
    sworn, but just put your name and address on the
10
    record.
11
                   MS. FONOROW: Sure.
                   It's Cherie Fonorow, 256 Old Tappan
12
13
    Road.
14
                   MR. GAMBUTI: First, I'd like to say
15
    that what we handed you guys is our oral
16
    presentation.
                   It's --
17
18
                   MAYOR KRAMER: Your name and address.
19
                   MR. GAMBUTI: Oh, I'm sorry, Patrick
20
    Gambuti, Jr., 16 Autumn Lane, Old Tappan.
21
                   So, if you wanted to follow along with
    our oral presentation, it is not any different than
22
23
    what we're saying.
24
                   MR. GIBLIN: Well, we marked it into --
25
                   MR. GAMBUTI: So --
```

```
1
                   MR. GIBLIN: -- the clerk has marked it
2
    in, so it's a public document.
3
                   MR. GAMBUTI: Okay. We -- we thought
4
    that would be appropriate to do.
                   MS. FONOROW: We just did it as a
5
6
    courtesy --
7
                   MR. GAMBUTI: Yeah.
                   MS. FONOROW: To make -- we thought it
8
9
    made sense.
10
                   MR. GAMBUTI:
                                You first.
11
                   MS. FONOROW:
                                Yes.
12
                   Good evening, Mayor and Council.
13
                   As you know, we're gathered tonight to
14
    review the reasons for the appeal that we filed
    asking for the Council to overturn the planning board
15
    approval of the applicant's request to develop
16
17
    244 Old Tappan Road.
18
                   We've learned -- we've learned a lot
    this year-and-a-half. We've learned it's not
19
20
    uncommon for zoning boards of adjustment and planning
21
    boards to routinely be asked to grant use variances
    for what are commonly referred to as inherently
22
23
    beneficial uses.
24
                   I'm sure you're aware as a legal
25
    term-of-art inherently beneficial uses represent a
```

class of uses that are so beneficial to society that they are deemed to automatically satisfy the positive criteria.

There is some applicants' attorneys that will tell you, as a board, that their application must be approved merely because their client falls into the inherently beneficial use category, but courts have recognized this is an erroneous position.

The term "inherently beneficial" is often used by the applicant as a tool to distract the board from the negative effects of an approval.

In this case, we feel it was used as a means to create confusion and instill fear to influence planning board members to approve the applicant's request or face a lawsuit. If you don't approve this, it may be worse.

To quote one member, the lesser of all evils warnings were brought up during the discussions, prior to the vote, by both the Borough's planner and the planning board attorney.

The Supreme Court of New Jersey in the case of Sica versus Township of Wall Zoning Board of

Adjustment considered the standard of review to be applied to inherently beneficial uses and crafted

what has become known as the Sica Balancing Test.

The court said that the board must consider the negative impact of any on surrounding property owners, even for inherently beneficial uses, and that a board can, in fact, deny an inherently beneficial use application when the negative impact outweighs the positive.

In this day and age, to be cognizant of global warming and the impact of having -- it's having on communities everywhere, I see no benefit on the removal of over 300 to 400 trees in the area that used to be known as "Little Mountains" and consider this a major negative impact on the community.

While stormwater issues appear to be addressed, trees as dense as old as these in the most trafficked area of town combat air, light and noise pollution, as well as provide a home to wildlife and birds of all kinds for their sanctuary and migration paths.

I realize not everyone is into nature or an animal lover, but they are all part of our ecosystem and quality of life in our town.

This area has been zoned for residential use since the town was established.

At what point does the town say no to

zoning changes to accommodate what will be a commercial project that should have been built on currently commercially-zoned land.

West Old Tappan Road. Fears that other developers, too, will look at Enclave, Central Avenue Townhomes and Washington Old Tappan development and say we can easily get our project approved there to and site statutes that can't be denied.

With the proximity to the schools and increase in traffic, residents and shoppers that are coming, this is all a negative impact to the surrounding neighborhood.

Finally, as we've learned, I don't think if anyone knew the Gerrit Haring House was historic and on the federal and state registry or that American history was made here and fought here, which thankfully resulted in our nation being formed.

The public has also learned the most recent 2016 Master Plan called specifically for this particular plot of land to be preserved due to its historical importance and its environmental value. We don't know why it wasn't purchased by the Borough when the opportunity arose.

As stated, there aren't many locations

in the center of our community designated for the inherent benefit of the residents of the Borough.

One of the basis of appeal is that adhering to the Master Plan's recommendation for this property, preserving the historic house, preserving watershed area and nature, saving over 200 to 400 trees, and creating a large heat island of impervious coverage meets the criteria of what is in the best interest of Old Tappan, its residents and, in fact, the more significant inherent beneficial use for this piece of property.

Mr. Gambuti and I have filed this appeal with the support of over 2,000 to date via petition online, to ask you to overturn the planning board's decision to approve this application.

I'd like to thank you for your time, your consideration and your continued vision to maintain and improve the quality of life and the character of Old Tappan.

Thank you.

(Applause.)

MR. GAMBUTI: Good evening, Mr. Mayor and Members of Council. Thank you for the opportunity to present our appeal this evening.

Let me start by saying this appeal has

little or nothing to do with what the applicant did or did not do.

This appeal is about the Planning Board of Old Tappan and errors, mistakes and omissions that were made by them. We feel that they did not adhere to the preponderance of goals in the Master Plan about the environment and open space, nor did they pursue the Phase I, Phase II environmental survey or the historical survey during the hearings or in the conditions.

We are not lawyers, so you won't be hearing us mention case law, that we might mention one or two of the cases stated in the testimony.

In response to something Ms. Price said, and she said it again earlier -- before in her brief, we will not be introducing any new evidence, because as the rules of this hearing dictate, we are to talk about what is in the transcripts from the planning board hearings and any of the information provided in the exhibits.

Though here again, we won't be going into too much of that, because this appeal is about the actions, words and vote under inappropriate influence and recommendations from the planning board lawyer and borough planner, as we see it, of the

1 planning board.

We will be reading sections from the

actual transcripts to support our points, and at

times we will extrapolate a little bit to support our

points.

If there's anything that is deemed as new evidence, Mr. Giblin, please make us aware of that.

Personally, I'm a storyteller by trade.

Cherie and I would like to tell you the story of the missteps by the planning board in the way that we see it.

So here we go. So we're going to basically break this down by each of our appeal points and then discuss that appeal point.

So we're going to read, for the benefit of the public, what the actual appeal point itself was first, and then we'll -- we'll get into discussing about it.

MS. FONOROW: Let me just get my water.

MR. GAMBUTI: Sure.

During the hearings -- this is number one, which is floor area ratio variance.

During the hearings, one of the major concerns raised was the R-40 zoning rule that limits

the floor area ratio to a maximum of 8400 square feet.

However, the developer plans to build a structure that will be 81,000 square feet, almost ten times what is allowed by the statute.

The developer did not demonstrate that its building was consistent with the character, with the neighborhood and does not -- and does not offend the purposes of the limitation.

Not only did the applicant's planner not present -- present this information, but in fact, the applicant's planner agreed on the record that the proposal was out of character with everything in the $R-40\ zone$.

The applicant's planner also agreed that the purpose of the law is to limit the size of structures, which CHS -- CSH, excuse me, is not complying with.

We believe a legal issue arises because since the application also needed a use variance, the board's decision attempted to roll the floor area ratio variance into the land use variance, even though it is a separate D variance.

The 244 Old Tappan Road property is zoned for only residential use, and that issue was

never considered alone on its merit. The two issues are independent of each other and should have been considered separately.

So that was our first appeal point that we had sent in.

And so here we go. During the initial hearing on February 9, 2022, Mr. Shenal, the applicant's civil engineer stated the floor area ratio variance request.

Dan Shenal: "The zone itself permits 8400 square feet of minimum floor area, essentially, for -- for a dwelling. With this lot containing our 30,000-square-foot footprint times three stories, we get up to just over 81,000 square feet versus the 8400 that's permitted."

Jumping ahead to the January 11, '23 hearing, Dan Steinhagen in questioning Mr. Williams confirmed that the RA-40 requirements and how this use was out of character for the neighborhood.

And during these, because some of these are a little bit long, Cherie and I might go back and forth on them just so you know that.

MS. FONOROW: We're going to kind of do role play --

```
1
                   MR. GAMBUTI: Yeah.
                   MS. FONOROW: -- to save everybody some
2
    time.
                   MR. GAMBUTI: Yeah, this way they don't
4
5
    have to hear my voice drone on forever.
                   Question from Mr. Steinhagen:
6
7
                   "So... it's your opinion that the
8
            Borough's Zoning Ordinance permits an
9
            81,000-square-foot building in the R-40
            zone?"
10
                   MS. FONOROW: "No."
11
                   MR. GAMBUTI:
                                "Why not?"
12
                   MS. FONOROW: "Because that's not what
13
14
            the code requires."
                   MR. GAMBUTI: "Is there a floor area
15
            ratio limit in the R-40 zone?"
16
                   MS. FONOROW: "Yes."
17
18
                   MR. GAMBUTI: "Okay.
19
                   "Do you exceed the floor area ratio
            limit in the R-40 zone."
20
21
                   MS. FONOROW: "We do."
                   MR. GAMBUTI: "So" do "you need a D-4
22
            variance --"
23
24
                   MS. FONOROW: "Okay."
25
                   MR. GAMBUTI: -- "is that a fair"
```

```
statement [sic].
1
                   MS. FONOROW: "That is."
2
3
                   MR. GAMBUTI: "Okay.
4
                   "Are there any other buildings in the
5
            R-40 zone that are in the range of 81,000
            square feet?"
6
7
                   MS. FONOROW: "Not that I'm aware of."
8
                   MR. GAMBUTI: "So it's not consistent
9
            with the neighborhood."
10
                   There was no response at this point.
                   "Yes?"
11
                   MS. FONOROW: "The FAR..."
12
13
                   Or the floor area ratio variance, we'll
    call it the FAR.
14
15
                   "... is not consistent, that's
            true."
16
17
                   MR. GAMBUTI: "Okay.
18
                   "Do you know what the purpose of the
19
            FAR variance is?"
                   MS. FONOROW:
20
                                "Yes."
21
                   MR. GAMBUTI:
                                 "What is it?"
                   MS. FONOROW: "It's to limit or control
22
            _ _ "
23
24
                   MR. GAMBUTI: "Wait, excuse me, let me
25
            back up. The purpose of the FAR restrictions,
```

```
1
           not the FAR --"
                   MS. FONOROW: "I understand [sic]."
2
                   MR. GAMBUTI: "-- yeah, I just want to
3
4
           make sure that the transcript is --"
                   MS. FONOROW: "It's to control
5
            intensity of development."
6
7
                   MR. GAMBUTI: And further on in this
8
    exchange, Dan Steinhagen again, questions:
9
                   "Okay." Now "with respect to density,
10
            do you know what the permissible density in
           the R-40 zone is?"
11
                   MS. FONOROW: "I'll [sic] have to
12
13
            double check my records."
14
                   MR. GAMBUTI: "Okay. So --"
15
                   MS. FONOROW: "That's part of my
16
           original testimony, but I'd have to --"
17
                   MR. GAMBUTI: "Would you agree with me
18
            that..." "the R-40 zone, because it says the
           minimum lot area is 40,000 square feet, it
19
20
            requires one dwelling on at least 40,000
21
            square feet."
                                "Yes."
                   MS. FONOROW:
22
                   MR. GAMBUTI: "That's the minimum."
23
24
                   MS. FONOROW:
                                "Yes."
25
                   MR. GAMBUTI: "And are you aware that
```

there's case law that says... a municipality 1 can regulate density not just by saying in the 2 bulk chart, the maximum [sic] -- the minimum 3 4 -- the maximum density is one unit per acre, 5 three units per acre," he corrects himself a "They... do it by way of making a 6 lot. 7 minimum lot area requirement?" MS. FONOROW: "I am aware. 8 9 "I forgot the name of the case, but, 10 yes. 11 MR. GAMBUTI: "Okay. Would a density -- a permissible density -- if I told you the 12 13 permissible density based on a 14 40,000-square-foot area, minimum lot area, 15 1.09 units per acre, would that sound about 16 right." 17 MS. FONOROW: "Sure." 18 MR. GAMBUTI: "It's a little bit less than --" 19 20 MS. FONOROW: "Yeah." "-- 40,000 is a little 21 MR. GAMBUTI: bit less than 43,560 --" 22 23 MS. FONOROW: "Right." 24 MR. GAMBUTI: "-- correct." 25 MS. FONOROW: "Right."

1	MR. GAMBUTI: "And how many units per
2	acre are being proposed here?"
3	MS. FONOROW: "So the DUs or dwelling
4	units per acre were were testified both in
5	my direct testimony and the site engineer.
6	The reason we're before this board is because
7	we exceed that."
8	MR. GAMBUTI: "I understand.
9	"What's what's the number?"
10	MS. FONOROW: "I have to look that up."
11	MR. GAMBUTI: "You're doing 100 and
12	it's about 5-and-a-half acres?"
13	MS. FONOROW: "Correct."
14	MR. GAMBUTI: "So it's a little bit
15	less than 20."
16	MS. FONOROW: "Yes."
17	MR. GAMBUTI: "Are there any zones
18	anywhere in the Borough of Old Tappan that
19	permit a density of about 18 units an acre
20	that you're aware of."
21	MS. FONOROW: "No, not that I'm aware
22	of."
23	MR. GAMBUTI: "And are there any
24	developments, whether permitted by zoning,
25	preexisting or otherwise, are there any

1	projects, any conditions anywhere in the
2	Borough where they allow where there is, in
3	fact, 18 dwelling units per acre?
4	MS. FONOROW: "Allowed, no. Permitted
5	approved, that I don't know."
6	MR. GAMBUTI: "So you have no idea
7	whether or not this, with 18 units an acre,
8	and I get that it's a different type of use
9	than a traditional single-family"
10	MS. FONOROW: "Correct."
11	MR. GAMBUTI: " or even a multifamily,
12	there is nothing in the Borough that comes
13	anywhere close to this density, is there?"
14	MS. FONOROW: "Not that I'm aware of."
15	MR. GAMBUTI: "Okay.
16	"And what's the purpose of a density
17	restriction?"
18	MS. FONOROW: "Also to well, there
19	are a couple of reasons [sic]" a couple of,
20	"purposes.
21	"One is to control intensity of
22	development. And the other is for impact on
23	the surrounding community."
24	MR. GAMBUTI: "Okay.
25	"Did you look at the 1994 Master Plan?"

```
1
                   MS. FONOROW:
                                "Again, I did, yes."
                   MR. GAMBUTI: "Okay. So you're
2
3
            familiar with the statement on the page 76
4
            that says:
5
                   'The goal of the Master Plan is
            directed to maintain the low-density
6
7
            residential atmosphere in Old Tappan.'
                   "You're aware of that, right?"
8
9
                   MS. FONOROW:
                                 "I am."
10
                   MR. GAMBUTI: "Okay.
11
                   "And 18 units an acre, in this
12
            community, is not necessarily low density, is
            it?"
13
                   MS. FONOROW: "No, it's not."
14
15
                   MR. GAMBUTI: During the December 14,
     '22 hearing, a resident brought up the case Sunrise
16
17
    Development, Incorporated versus The Princeton Zoning
18
    Board of Adjustment.
19
                   This is significant in that it mirrors
    this case and should have been reviewed by the board
20
21
    after it was brought to their attention.
                   You'll learn more about this later in
22
23
    the presentation.
24
                   MS. FONOROW: Appeal Point 2 is
25
    unlawful quid pro quo.
```

The Borough, as a result of the appeal [sic], will be receiving the Gerrit Haring House for free, as well as movement of the house across the street and a new foundation, all paid for by the applicant.

This, as the CSH, Capitol Senior Housing planner testified, is legally considered something of value.

In essence, part of the basis for approval offered by the developer was that it was donating a valuable property to the Borough.

This is illegal and the planning board violated the law by approving the application.

The only way an applicant can convey something of value to the municipality is if it is authorized by statute and ordinance, and the donation of a historic structure, in exchange for a use variance, is authorized by neither.

The legal benefit -- for those that don't know, the legal definition of quid pro quo is the specific intent to give or receive a thing of value in exchange for some future action that the public official will take, and may already have determined to take, or for a past act that he has already taken.

During the September 14, '22 hearing

Ms. Price addressed the gift of the Gerrit Haring

House being given to the town.

Ms. Price -- I'm being her at the

moment.

"I had advised the Board of last month, that we will be moving the historic home across the street as, basically, a gift to the Borough, at our client's cost, so situated, in a [sic], "location picked by the Borough and putting down a foundation, also at our client's cost, to provide future housing for that structure."

And Dan Steinhagen brought up a point that the planning board should have acted on -- because these -- there are serious implications of this gift between the Borough and the applicant.

That's my -- those are my words, that line. It's not in the thing, but there were definitely serious implications of this gift between the Borough and the applicant.

Now, Dan Steinhagen said:

"We're now hearing about a gift to the municipality. I have really strong concerns about that."

1 Then we move onto the December 14, '22 hearing. 2 3 Mr. Tim Adriance, a recognized 4 historical expert, confirmed the fact that the Gerrit 5 Haring House has value. The following is the exchange between 6 7 Mr. Steinhagen and Mr. Adriance. MR. GAMBUTI: "Tim, you're aware that 9 the applicant here has proposed not to 10 demolish the structure, but instead as part of 11 its application has indicated to the board that it intends to relocate it, relocate the 12 13 historic structure at the [sic] expense..." 14 on their expense "onto municipally-owned 15 property and donate it to the borough?" MS. FONOROW: "Yes." 16 "And is the donation of 17 MR. GAMBUTI: 18 the structure a valuable thing that the municipality -- that the Borough of Old Tappan 19 20 is going to be getting?" 21 MS. FONOROW: "Yes." MR. GAMBUTI: 22 "That's all I have." 23 MS. FONOROW: Finally, from January 11, 24 '23 Mr. Steinhagen in questioning Mr. Williams 25 received confirmation of the quid pro quo.

```
1
                   MR. GAMBUTI: "And I guess you're
            saying at the same time the Borough is getting
2
3
            something valuable in exchange for what's
4
            going on --"
                                "That is correct."
5
                   MS. FONOROW:
                   MR. GAMBUTI: "For this variance --"
6
7
                   MS. FONOROW: This is Mr. Williams who
8
    is the planner answering, so:
9
                   "That is correct."
10
                   MR. GAMBUTI: "For this variance --"
11
                   MS. FONOROW:
                                "That is correct."
                   MR. GAMBUTI:
                                "-- and the approval?
12
            Okay."
13
                                 Then in essence -- this
14
                   MS. FONOROW:
15
    in essence proves that the quid quo pro is confirmed
    by the applicant's expert.
16
17
                   MR. GAMBUTI: This will be our Appeal
18
    Point No. 3.
19
                   The approval -- conflict of interest.
20
    The approval must be reversed because it is -- I'm
21
    sorry -- the approval must be reversed because it is
    infected by a conflict of interest.
22
23
                   The Borough Administrator, although
24
    lawfully a member of the board, is not permitted to
25
     consider an application where her employer, in this
```

case the Borough, is receiving a valuable property in exchange for the approval.

Once the applicant had offered to give the Borough something of value in moving the Gerrit Haring House as noted above, she should have recused herself. Her failure to do so, and instead cast, what amounted to be the deciding vote, tainted the entire hearing and requires it to start over, from scratch, with an unconflicted board.

As citizens of Old Tappan, we believe this raises a serious legal issue, yet another reason for the Mayor and Council to reverse the planning board's approval of the 244 application.

According to the New Jersey Local Government Ethics Law, municipal employees are expected to act in the best interests of their municipality and avoid any situation that could create a conflict of interest.

It's under this law that the Borough Administrator of the Borough of Old Tappan and appointed planning board member, and appears to be in violation to vote on this application due to this conflict of interest.

As per 40A:12-22.3 definitions, in Section G:

1 A 'Local government officer' means any person, whether compensated or not, whether 2 part-time or full-time: " (1) "elected to any 3 4 office of a local government agency;" (2) 5 "serving on a local government agency which has the authority to enact ordinances, approve 6 7 development applications or grant zoning requests [sic]." 8 9 As per 40A --10 MS. FONOROW: Grant zoning variances. 11 MR. GAMBUTI: I'm sorry. Zoning 12 variances, I apologize. As per 40A:9-22.5, Section C: 13 14 "No local government officer or 15 employee shall use or attempt to use his 16 official position to secure unwarranted 17 privileges or advantages for himself or others:" 18 In this case, the municipality of Old 19 20 Tappan is the employer and as quoted and confirmed by 21 Tim Adriance on 12/14/22, the historic pre-revolutionary war Dutch built sandstone house has 22 23 value. Therefore, it has been determined that 24

the Gerrit Haring House is an in-kind contribution to

the Borough, in exchange for approval on a variety of variances including, but not limited to, the important land use rezoning. It's under this statute that the Borough Administrator should have recused herself.

while members of the planning board may not have been aware of this law, the attorneys president -- present should have recognized that now there was a conflict of interest and determined the appropriate action. We see this as an error that puts the approval in question.

I'll do this one, okay.

With -- Number 4 was the Borough

Engineer Concerns, which we're not going to address

tonight, because there was an agreement that was

made. So we're just going to skip over that because

it's not relevant at this point.

MS. FONOROW: But it's still in the appeal.

 $\label{eq:Number 5, the number of affordable} % \end{substitute} % \$

The Borough requires a 15-percent affordable housing set-aside based upon its affordable housing settlement, but the project is only doing a 10 percent set-aside and did not get a

1 variance. If this application is approved in some 2 form, we believe that the Borough should at least get 3 4 the amount of affordable housing units required by 5 law, otherwise the Borough runs the risk of not getting credit for any of the affordable housing 6 7 units on the property. Being that COAH credits are so 9 important, we feel that the planning board should 10 have further pressed the applicant for more COAH 11 credits, because the Borough Ordinance requires a minimum of 15 percent. 12 13 During the February 9th hearing, Mr. --14 I'm not sure I'm saying his name right -- Mamary, 15 Marmory --That's right. 16 MR. GAMBUTI: 17 MS. FONOROW: -- asked Mr. McElwee to 18 add more COAH units and he said no. 19 Mr. Mamary. 20 MR. GAMBUTI: "I just whispered 21 something to our -- with my board attorney and I asked him if we were able to increase the 22

MS. FONOROW: Mr. Regan said:

amount of COAH units that they were going to

be proposing from more than 10 and" --

23

```
"The Maximum is 10."
1
                   MR. GAMBUTI: "The maximum is 10 that
2
3
            we could squeeze out of it, right? So I would
            like 20."
4
5
                   MS. FONOROW: Mr. Regan replied:
                   "That's the number that's required.
6
7
            Could he volunteer 20?."
                   MR. GAMBUTI: Mr. McElwee --
9
                   Sorry, Mr. McElwee -- answered:
10
                   "You know what, if I was an independent
11
            living community, yes, but there's so much
            care involved in this model that that would be
12
13
            impossible to do."
14
                   MS. FONOROW: And that was the end of
    the discussion.
15
16
                   The board should have pressed further
17
    and required the applicant to provide more COAH
18
    units.
19
                   In response to a question by a
20
    resident, Mr. Szabo explains why the 10 percent.
21
                   "MR. SZABO: If it's for sale, 20" --
    I'm sorry. You were going to...
22
23
                   MR. GAMBUTI: Okay.
24
                   "If it's for sale, 20 percent, whatever
25
            is being proposed, a condo or a townhouse or a
```

1 development that's for sale is 20 percent; if it's residential, 15 percent. 2 3 "This is treated differently under the 4 law because it is an assisted living facility, 5 it's 10 percent of the beds and each bed actually qualifies as a unit towards our 6 7 obligation." 8 MS. FONOROW: Mr. Regan replied: 9 "And there will be -- "there'll be 10 Medicaid beds." 11 Then Ms. King said: "Is there an obligation in COAH for 12 Medicaid beds." 13 MR. GAMBUTI: And that's that resident 14 15 that was questioning this. 16 Mr. Regan then said: 17 "Has an obligation in this type of 18 development." MS. FONOROW: And Mr. Szabo said: 19 20 "It's 10 percent and we get credits for 21 that." Later in the January 11, '23 hearing 22 23 Mr. Mamary asked about the 15 percent Borough 24 mandated set-aside. The applicant said they were 25 complying with the regulation because they are

1 Medicaid units, but the town's regulation says rental. This assisted living facility is charging a 2 monthly fee and, therefore, is a rental facility 4 which then triggers the Borough's regulation. Vice Chairman Mamary. 5 MR. GAMBUTI: "I would be interested in 6 7 knowing why Mr. Steinhagen was mentioning the 15 as opposed to the 10, because that's 8 something that it wasn't made clear to us." 9 10 MS. FONOROW: Mr. Regan replied: 11 "Well, the 10 percent -- the 10 percent is a Medicaid regulation." 12 MR. GAMBUTI: Ms. Price then recites-13 14 replies: "Medicaid, right." 15 16 MS. FONOROW: Mr. Regan said: "Right." 17 MR. GAMBUTI: "MS. PRICE: It's a 18 Medicaid regulation." MS. FONOROW: Mr. Regan said: 19 20 "What he's talking about, in the 21 Borough's settlement with Fair Share Housing Center, any new developments have a 15 percent 22 23 set-aside, any new developments of more than 24 five units, there's a 15 percent set-aside if 25 you have rental.

```
1
                   "That's -- that's a boilerplate
            provision in every settlement with Fair Share
2
3
            Housing all across the state."
4
                   MR. GAMBUTI: Mr. Mamary said:
5
                   "Is that applicable here?."
                   MS. FONOROW: Mr. Regan replied:
6
7
                   "I don't believe it is --"
                   MR. GAMBUTI: Ms. Price replied:
                   "No."
9
10
                   MS. FONOROW: Mr. Regan said:
11
                   "-- because this is a Medicaid
            regulation."
12
13
                   MR. GAMBUTI: Ms. Price replied:
14
                   "Right. The Medicaid regulation that
15
            governs this type of development is for
16
            10 percent set-aside.
17
                   "That's why I wanted to be clear that
18
            we weren't violating any provision."
19
                   MS. FONOROW: Vice Chairman Mamary
20
    responds:
21
                   "Well, that was my -- my point.
            just getting some clarity."
22
23
                   MR. GAMBUTI: Ms. Price then responded:
24
                   "Right.
                   "That's why I wanted to make sure by my
25
```

redirect that it's clear we're not asking for any relief. And we're not violating any regulations. We're compliant with the regulations."

MS. FONOROW: But they are not being compliant with municipal ordinance.

Further discovery should have been pursued by the planning board regarding Medicaid versus municipal ordinances that, we feel, is an important oversight.

Then later still in the January 11, '23 hearing during Dan Steinhagen's summation, he refutes the applicant's position on the 15 percent.

MR. GAMBUTI: "MR. STEINHAGEN: "...I'm going to start with the question that was just," posted, "about affordable housing. I represented a party in the Borough's affordable housing declaratory judgement action. I'm going to check my -- check the citation, if you don't mind. It's Section 255-122 of the Borough's Zoning Ordinance, which is entitled, "Affordable Housing Mandatory Set-Aside."

"And it refers to any residential dwelling at a density of six units or more per

acre whether permitted by a zoning amendment, 1 a use variance granted by the board, Borough's 2 planning board acting as a board of adjustment 3 4 or the adoption of a redevelopment plan. 5 That's what it applies to. "The fact that the department of health 6 7 says, you know, as a condition, " for "your licensure for a certificate of need, you need 8 9 to provide us, the DOH, with 10 percent of the 10 beds for Medicaid has nothing to do with your 11 affordable housing set-aside, mandatory set-aside ordinance. 12 13 "There's no," exception, "because a 14 party is agreeing with some other entity to do 15 something that they get a pass from your ordinance. 16 17 "Your ordinance does not allow a 18 10 percent set-aside." MS. FONOROW: "MR. REGAN: 19 Have you 20 ever seen an assisted living or nursing home 21 development with a set-aside of greater than 10 percent?" 22 23 MR. GAMBUTI: "MR. STEINHAGEN: Yes." 24 MS. FONOROW: Mr. Regan replied:

"And where was that?"

1 MR. GAMBUTI: "In the Borough -- in the Township of Mahwah right now. 2 3 "My firm is representing a developer 4 where a substantially higher than 10 percent 5 set-aside is required." MS. FONOROW: "And what was the 6 7 Medicaid regulation applicable." 8 MR. GAMBUTI: Mr. Steinhagen replies: 9 "It's -- the project is currently in 10 the," developmental "process, but Fair Share 11 Housing Center demanded a higher set-aside." 12 MS. FONOROW: "MR. REGAN: 13 "Okay. They 14 haven't demanded anything in" --15 MR. GAMBUTI: "They haven't -- they 16 have not -- I can't speak to what they've 17 demanded. I can tell you that your ordinance 18 says, any application for a residential building with more than six units per acre 19 20 that requires a use variance, which is what 21 we're here for tonight -- we heard that this is 18 units an acre and it's a use variance --22 23 requires a minimum set-aside of 15 percent." 24 MS. FONOROW: Then he continues. 25 MR. GAMBUTI: "I think that the

1 applicant's position is wrong. I think that there is a chance that this project does not 2 3 get affordable housing credit. 4 "They'll get credit for Medicaid units 5 under their certificate of need, but you may not get any affordable housing credits and 6 7 Fair Share Housing Center may come after you." MS. FONOROW: Mr. Regan responded: 9 "But you've had the opportunity to 10 speak to Fair Share, I assume, about that issue." 11 MR. GAMBUTI: "MR. STEINHAGEN: 12 13 talked to them about this issue in connection 14 with another project in Closter. " 15 MS. FONOROW: "Not in connection with 16 this project." 17 MR. GAMBUTI: "No, not in connection 18 with this project, but a project in Closter that's currently in front of the board of 19 20 adjustment and they want a -- well, I -- I can assure you that Mr. Bowers wants more than 21 10 percent." 22 23 MS. FONOROW: "Well, I've had other 24 issues with Mr. Bowers on assisted-living

facilities where he accepted the

1 10 percent." MR. GAMBUTI: "MR. STEINHAGEN: 2 "Okay. 3 "This is an inherently beneficial use 4 The applicant, while it says it did 5 demographic studies, did not demonstrate the extent of the need. And that's a problem for 6 7 the board, because on one hand you have the special reasons that are assumed to be 9 satisfied versus the negative impacts. 10 "We don't know how -- how heavy that side of the scale is. 11 "We don't know how many beds there are 12 13 in the community. When I say 'the community,' 14 I don't mean Old Tappan, because there is another community -- there is another --" 15 MS. FONOROW: "MR. REGAN: "You're 16 17 talking about regional surplus." MR. GAMBUTI: "Correct." I don't know 18 19 "I don't -- we don't know that." 20 21 MS. FONOROW: "Do you have any evidence of any --" 22 23 MR. GAMBUTI: "MR. STEINHAGEN: No, no, 24 I don't have -- Mr. Regan, I'm sorry, 25 I'm giving a summation.

1 "I don't have the burden --" MS. FONOROW: "I'm just asking you the 2 3 question." 4 MR. GAMBUTI: "No." "If you don't want to 5 MS. FONOROW: answer the question --" 6 7 MR. GAMBUTI: "No, no. I don't have the burden of demonstrating the extent of the 9 That's the applicant's burden. 10 applicant hasn't done it." 11 MS. FONOROW: We've heard time and again how vital the COAH units are to the town, so we 12 13 were asking the Council to determine why the planning 14 board settled for only 10 when they allowed the 15 deviation from the Borough Ordinance. We consider 16 this another instance of a planning board error. 17 MR. GAMBUTI: All right. 18 Now we're up to Number 6 of 8, Master Plan issues. 19 20 The Borough's Master Plan and the 21 reexamination reports, as approved of by the planning board, raised specific points regarding the property 22 23 located at 244 Old Tappan Road and its associated 24 Gerrit Haring House structure.

We believe, in its resolution, the

planning board did not properly address the recommendations in the most recent Master Plan with regard to the historic structure. The house should be left intact in its current location and the applicant should be required to design its development around it. We believe that the planning board did not properly consider the Master Plan recommendations.

That's our appeal.

The specific language of the 2016

Master Plan was discussed during several planning

board meetings. There were many conflicts of

opinions on the interpretation, or more important, on
which benefit to the town has the greater value.

If you ask OT residents, it's obvious they feel open space takes priority.

If you ask the applicant, senior centered assisted living takes priority.

We recognize this is a highly unusual case, especially when you have to task to -- especially when you have the task to evaluate whose interpretation should take precedence.

Does the financial gain for this developer take precedence over the intention of the Master Plan regarding this particular piece of

property?

In the testimony regarding the need for assisted living housing, and the "silver tsunami", as Mr. McElwee put it, there is not one reference to the fact that Old Tappan, with the population of under 6,000 and the median age of 47.5 years already has an assisted living facility, Sunrise Assisted Living.

As well as there are over a dozen plus within a 5-mile radius.

We aren't suggesting that assisted living isn't essential, it's just not essential for a second one in our town, on this site.

Nor did the applicant prove that the need for more assisted living in Old Tappan or present numbers to justify their claims.

They do have the Certificate of Need from the state, but the document specifically states:

"The Department, in approving this application, has relied solely on the facts and information presented."

The Department has not undertaken an independent -- I'm sorry.

"The Department has not undertaken an independent investigation of such information.

If the material facts have not been disclosed

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or have been" mispresented [sic] --
1
            "misrepresented as part of this application,
2
            the Department may take appropriate
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4
            administrative regulatory action to rescind
5
            the approval or refer the matter to the Office
           of New Jersey Attorney General."
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7
                   During the November 9, '22 hearing,
    Mr. Williams was questioned by Peter Ardito. Peter
9
    is Co-Chairman of our downstream neighbor, Harrington
10
    Park, Chairman of the their environmental committee
11
    and board member of Bergen SWAN, which stands for
    Save the Watershed Alliance [sic] Network.
12
13
                   As stated in the transcripts,
14
    Mr. Ardito has personal experience in planning board
15
    due diligence and approval decisions with Alegro
16
    Assisted Living's application to do business in
17
    Harrington Park near their wetlands.
                   MS. FONOROW: "MR. ARDITO: -- you can
18
19
20
                   MR. GAMBUTI: You go ahead.
21
                   MS. FONOROW: "You said you have walked
22
           the property, that's correct?"
23
                   MR. GAMBUTI: "THE WITNESS:" Who was
24
    Mr. Williams.
25
                   "Yes, well, actually I said I and my
```

staff have visited the site, but, yes, we have walked."

MS. FONOROW: "Okay.

"And you've also stated that you read the Master Plan as has been furnished by the planning board."

MR. GAMBUTI: "Correct."

MS. FONOROW: "The Master Plan goes onto to say specifically about this piece of property, that if it was to become available, it should be preserved as is especially because of its location in town.

"So when you speak of inherent benefits and you say that you don't see any negative benefits to the development of this..."

"property, I would ask you by reading the Master Plan that you said you have and reading those specifics and it specifically states about 244, that would it not be equally beneficial for the community for this property to, in fact, adhere to the request in the Master Plan to keep it preserved and make it into a park in the central area of town, also preserving the historic house because of the value that that is, because you said there was

1 no inherent value at all. One might argue --I'm asking if you would -- could argue that 2 maybe that is an inherent value." 3 4 MR. GAMBUTI: "What's the inherent value." 5 MS. FONOROW: "Of keeping the property 6 7 for public use and keeping the historic house where it is." 8 9 MR. GAMBUTI: Mr. Williams responds: 10 "So just for the record, I did not say 11 that there would be no inherent value to keep it the way it is." 12 13 MS. FONOROW: "Okay. I believe you did 14 say there was no inherent value." MR. GAMBUTI: Mr. Williams replied: 15 16 "I definitely didn't say that." 17 MS. FONOROW: "I apologize." 18 MR. GAMBUTI: "But in terms of the Master Plan -- so one option is obviously to 19 leave it as it is. 20 21 "The application before this board, 22 however, is to develop it for the purposes 23 that I've described as an assisted-living development and the board has to review each 24 25 application on their own merit and they will

base their decisions on the Municipal Land Use 1 Law, on the preponderance of evidence as 2 submitted by our team and/or other experts and 3 they'll have to weigh and vote it up or down, 4 5 right. "In terms of the Master Plan, I 6 7 provided page numbers in my testimony. Ι'm not sure where you read that in the Master 9 Plan." 10 MS. FONOROW: "I have the information. 11 I will be happy to furnish it to you." MR. GAMBUTI: "I would just -- I would 12 13 just submit that when I look at a Master Plan 14 notwithstanding your point about the specific 15 reference, which I did not see by the way." 16 MS. FONOROW: "I can give you a page 17 number and paragraph." 18 MR. GAMBUTI: "I can trust -- I'm just saying, I didn't catch it. That I look at the 19 20 plan in its totality. That's why I shared the 21 goals and objectives I did." During the same hearing, a resident of 22 23 town questioned Mr. Williams on their proposed use of 24 the property and which use takes precedence.

MS. FONOROW: Mrs. -- Ms. Magarro

1 spoke. "I do have the wording from the Master 2 3 Plan for you." 4 MR. GAMBUTI: "MR. WILLIAMS: 5 one?" MS. FONOROW: "The one that references 6 7 this property." 8 MR. GAMBUTI: "Which year?" 9 MS. FONOROW: "2016. I don't have the 10 page number. 11 "Since most of the Borough's recreation lands are not centrally located, explore and 12 13 pursue any opportunities that arise to obtain 14 properties suitable for recreation near the 15 Borough's central zone. 16 "One example of a recent success story 17 is the Oaks property on Central Avenue north 18 of Haring Drive. "One other such pursued property that 19 has not as yet been successful is the historic 20 21 Gerrit Haring House property adjacent to the west side of the Korean Presbyterian Church of 22 23 the Palisades, which is a different church now 24 on Old Tappan Road west across from Russell

Avenue, which this property."

Excuse me.

"So, as a planner, when you're discussing inherently beneficial uses, in this case would be mutually exclusive, your beneficial use of the assisted living is a generalized one and can be placed in other locations. This is a unique piece of land that is specifically named in the Master Plan.

"So, as a planner, how would you prioritize a specifically named use of a specifically named property versus a generalized community beneficial use."

MR. GAMBUTI: Mr. Williams replied:
"It's an excellent question.

"This is, perhaps, a super particular instance because in my opinion they're not mutually exclusive. Why? Because you have a situation where the Borough has identified an alternate site for that historic structure and an applicant who has agreed to at significant expense to relocate that historic structure, which was in a state of disrepair to a site which may actually be more suitable given its access and visibility, et cetera, and the care of that property. So --"

MS. FONOROW: "MS. MAGARRO: They mentioned the historic house, but they're referring to this property as a recreational property, not as a museum.

"So once it becomes an assisted living, it will no longer be a recreational property.

They are mutually exclusive."

MR. GAMBUTI: "MR. WILLIAMS: I don't agree with that, but I hear what you're saying."

MS. FONOROW: "MS. MAGARRO: Well, how could it be a recreational property centrally located at this specific location if it becomes an assisted living?"

MR. GAMBUTI: "Again, and I tried to address this in my earlier comment about the Master Plan. I still can't find the citation.

"I'm looking at the Master Plan, but you read it verbatim, so I will go on faith that that's what is in the 2016 Master Plan, but as a planner, I'm looking at the Master Plan in it's totality and that's why I read the goals and objectives that I read and I would stand by my opinion that the application before this board is for the development for

the purposes that it was stated and submitted and that the tradeoff or compromise in this case is the relocation of that structure, yet it won't be used as recreational space, but I'm not sure it is now, which salvages the historic significance of that site or this structure and allows for a development of this site in a way that has been quite challenging, but successfully done."

MS. FONOROW: "MS. MAGARRO: No, I'm not asking about that historic building as a historic building.

"That's used as a reference point to dictate which piece of property is being discussed in the Master Plan.

"So, I'm not asking about using that building as a historic building. I'm asking about using that acreage as recreational space in the center of town. That's what's -- and it doesn't say that it's being used as that. It's saying that it should be acquired if at all possible.

"So given a specific use of a specific piece of land versus a generalized beneficial use, how can one prioritize those?"

MR. GAMBUTI: Mr. Williams responds:

"Again, if you look at the totality of the Master Plan and the number of goals and objectives and weigh them against the citation you're providing, my testimony will still be that the application before this board and its community is a good application, it does advance the goals and objectives of the Master Plan for all the reasons I've stated."

MS. FONOROW: "Okay.

"I disagree."

MR. GAMBUTI: During this same hearing, Mr. Williams was questioned on his testimony by another resident of town.

MS. FONOROW: "MS. SONG: So, how does the location of this development best support other goals referenced in the 2016 Master Plan specifically Goal 8, which states that Old Tappan seeks to pursue opportunities to achieve a greater balance of nonresidential to residential land use in appropriate locations and appropriate intensity."

Excuse me.

"So, my question is: How do you justify this lot as the most optimal space for

1 this project?" MR. GAMBUTI: Mr. Williams responded: 2 3 "I'm trying to parse the questions. 4 "It sounds like there are a couple of 5 questions, right? "One is specific to Goal 8. 6 7 "The other is, how does the proposed development comport with the Master Plan and 9 there was a third, I think." 10 MS. FONOROW: "Two, just two." 11 MR. GAMBUTI: "Two, okay. "As I review the Master Plan in support 12 13 of this application, I look at, as I think 14 I've mentioned before, the overall intent and 15 purpose of the Master Plan and goals and 16 objectives that may support this application. 17 I listed several. It doesn't mean that this 18 application will advance every goal and objective of the Master Plan. There's some 19 20 that are just not applicable, but in my 21 opinion having reviewed the Master Plan, there

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MS. FONOROW: "So, you're saying Goal 8

this application were to be approved."

were significant goals and objectives and

policy statements that would be advanced if

doesn't have to do with this?"

MR. GAMBUTI: "No, that's not what I'm saying. I'm saying that in terms of -- and I should make sure which goal -- do you know what page you're looking at for Goal 8?"

Here some confusion ensued as to the particular page, but an audience member came up with the specific page to reference.

MS. FONOROW: "Page 47."

MR. GAMBUTI: "Forty-seven.

'Old Tappan seeks to pursue opportunities to achieve greater balance of nonresidential to residential land use in appropriate locations at appropriate intensities but within existing commercial areas.'

"Yeah, so I think I would go back to my original statement that while Goal -- there are a number of goals and objectives in the Master Plan. I cited the goals and objectives that I think would be advanced by approval of this application."

During the December 14, '22 hearing,

Mary Walsh, who is Chair of the Sierra Club Chapter

of Bergen County brings up the fact that any changes

to the plan need to be presented to Bergen County Planning Board under 40:27-4.

"I quote from Goal 2:

'The Borough seeks to encourage development that preserves Old Tappan's sensitive environmental features, including floodway and floodplains, groundwater recharge areas, wetlands and their associated buffers, wellhead protection areas, steep slopes and environments supporting rare, threatened or endangered species.'

"And you do have threatened species there.

I'm going to speed up to Goal 2, because I think I won't have enough time.

'Goal 6: To preserve the historic features of the Borough.

'Policy Statement, Old Tappan
recognizes its historic features continue to
be an integral part of the community's unique
character. Old Tappan seeks to maintain and
protect its historically significant
structures and sites from adverse impacts
created by development proposals, whether
they be public or private.

'Goal 9: To discourage the creation of flag lots or subdivisions of property that create new or disruptive developmental patterns contrary and to the detriment of existing residential development patterns in the Borough."

"You may be wondering why I'm reading this -- these, because according to New Jersey statutes annotated 40:27-4:

'In order to maximize the degree of coordination between municipal and county plans and official maps, the county planning board shall be notified in regard to the adoption or amendment of any municipal Master Plan, official map or ordinance under the Municipal Planned Unit Development.'

"A copy of any such proposed plan, map or amendment shall be forwarded to the county planning board for review and report at least 20 days prior to the date of public hearing therein.

"So by approving this development, you are changing the Master Plan, so you must hold a public meeting, a public hearing and submit the amended plan to the county at least 20

days before that hearing."

We question why this is not a part of the resolution drawn up after the approval by the planning board. This is an omission that needs to be rectified.

Peter Ardito in his statement that was allowed after the applicant's case was finished said the following:

MS. FONOROW: "Mr. Chairman and Planning Board Members, I have been a member of the Harrington Park Planning Board for more than 10 years and Vice Chair for the last four years.

"I understand firsthand the complexity of the decision you have before you concerning this application, the 244 Old Tappan Road.

"I also -- I have in the past worked with Ms. Price and have great respect for her, but I am here to explain to you why you should vote no on this application.

"The planning board needs to answer the overriding question, would this applicant's project be of inherent benefit to the community more so than following the recommendations of your current Master Plan,

which are: Preserve open space in the central district; do not rezone residential to commercial; consider stormwater management concerns and steep slopes of over 15 percent; protect the habitat of threatened species; preserve the historic house.

"On every count the answer is no, this application is not of inherent benefit for the town.

"When it comes to the historic house, your last three Master Plans specifically have said if the opportunity came about to save it and preserve it and make that into a park, you should do that.

MR. GAMBUTI: He continues.

MS. FONOROW: "All New Jersey residents should have easy access to open space. Open space and parks are essential to quality of life in New Jersey. Open space preservation protects water resources, cultivates biodiversity and fulfills the recreational needs of the local residents."

"Preserving 244 simply follows the Borough's Master Plan. The Master Plan reviewed and submitted to the Mayor and

1 Council by you, the planning board of Old Tappan, in three consecutive Master Plans, 244 2 3 was specifically noted the preservation for 4 the good of the town, its citizens and the 5 environment. "If you approve this application, you 6 are saying that your Master Plan is not 7 meaningful and that its recommendations carry 9 little weight." 10 MR. GAMBUTI: In Cherie Fonorow's 11 statement, she brought up an interesting point that was worthy of consideration by the board: 12 MS. FONOROW: "In fact" --13 14 I'll speak for myself. 15 (Laughter.) 16 MS. FONOROW: I do my voice better than 17 he does. 18 (Laughter.) MS. FONOROW: "In fact, Old Tappan has 19 the beneficial distinction having one of a few 20 21 historic stone houses in New Jersey listed on the federal and state registry. 22 23 "The site is a unique combination of 24 wetlands and history environmentally important 25 to our ecosystem and also Old Tappan and

1 American history.

"In fact, last week Governor Murphy issued a mandate for \$25 million investment to preserve Revolutionary War sites, not destroy them.

"This has to do with the," quintessential, "that's coming up."

MR. GAMBUTI: Quincentennial.

MS. FONOROW: Quincentennial. Sorry.

This "...doesn't align with the Master Plan and it fails in its inherent claim of inherent beneficial use."

"The number one objection in all this is the wrong project at the wrong location.

It's the wrong project in the wrong location."

MR. GAMBUTI: Lori Charkey, head of
Bergen SWAN, who has been responsible for saving
countless numbers of acres in watershed property in
Bergen County municipalities made it clear to the
board that money is available to make an offer to the
owner of the property to keep it from development.

MS. FONOROW: "I'm urging you to partner with Bergen County Open Space Trust Fund, with Green Acres, with my organization, with Tenafly Nature Association, with the

1 Sierra Club.

"There's money.

"We've had a 2009 settlement with the water company. It's earning interest ever since then. It's over a million dollars.

"There are other entities that are willing to also supplement that, private people.

"You've heard the most passionate discussions tonight arguing in favor of keeping this place. It is a gem. It's gorgeous.

It's just 5.5 acres, but it's so much more significant than that."

MR. GAMBUTI: We're asking the council to determine why the planning board disregarded all of these important points about the Master Plan.

We submit that certain members of the board erred in favor of the applicant because they were led to believe if they denied this application, they would have been sued by the applicant and feared losing in superior court, but more on that later.

MS. FONOROW: So, we only have two more appeals left, so thank you for your patience.

Number 7 is transparency.

At the start of the hearings, the applicant's representative offered to preserve a section of the 5.4-acre property, including the historic house and vernal pool, to be preserved.

At a subsequent hearing, the chairman of the planning board made an initial comment, on the record, that the Old Tappan Mayor and Council had instructed him to inform the public that offer from the applicant was rejected.

There is no proof that the Mayor and Council ever considered this proposal or relayed their negative decision to the chairman.

At a later hearing, the planning board chairman admitted that what he had claimed was, in fact, not true.

The false statement by the chairman and applicant's withdrawal of the offer to leave the historic house intact and deed land to the town is a serious issue not yet explained. It raises potential legal questions that need to be addressed immediately.

Until all the facts are known, again, we believe the planning board's approval should be vetoed.

In the original design plans, Capitol

Senior Housing included the 2.1-acre subdivision to

be sold for \$1.00 to the town to be used as a park or

how you saw fit, which was a significant part of the

original application.

Our appeal refers to the lack of disclosure by Chairman Buddy Weidmann, without council approval or authority, on why he rejected this offer.

This was a surprise announcement to the board, to the public, and to Ms. Price. This statement significantly changed the path of the application and the impact on the land, the wetlands, the vernal pool and the Gerrit Haring House.

To this date, no reason or explanation on this statement has been made.

During the February 9, 2022 hearing, Dan Shenal, who's the --

MR. GAMBUTI: He's the civic [sic] engineer.

MS. FONOROW: Civic [sic] engineer.

MR. GAMBUTI: Said:

"So I wanted to mention that we'll also have a -- for that proposed subdivided lot, we're relocating the historic house, we're also providing a small driveway and a parking

area for the community to utilize if there is a use for that building so that -- that small driveway is only about 18 feet in width, adequate to get a car in and out. There will be two parking spaces, one accessible, so an ADA parking space and then a standard parking space, and then we'll provide a nice little sidewalk back to the entrance of the house, again, just to provide a parking area and a use for that house."

 $\mbox{MS. FONOROW:} \mbox{ We move onto the meeting}$ from May 11, '22.

Mr. Weidmann: "I have one announcement before you start. The announcement is after speaking with the Mayor and Council from the Borough of Old Tappan, they are not interested -- they are not interested in the house you want to move.

"So unless you can get, you know,
people who are interested in doing it, as far
as the Mayor and Council is concerned, you can
knock it down, the house and the barn."

MR. GAMBUTI: Ms. Price responded: "Okay."

MS. FONOROW:

"CHAIRMAN WEIDMANN: "Okay. So I don't know how that sits with you, but that's the conclusion of, you know, the board also on this matter, Madam."

Then on June 8, '22, prior to the start of the planning board meeting, Mr. Gallagher stated.

"COUNCILMAN GALLAGHER: My other point from a council standpoint is my understanding is the Chairman, perhaps, at the beginning of the application will be making a comment about a comment that he made last -- last meeting about the house and the Mayor and Council have no -- no interest in preserving the house or the wetlands or anything else on the property.

MR. GAMBUTI: You want me to do that?

"And all I can say is that from a Mayor and Council standpoint, there has been zero discussion regarding that piece of property, because it sits in front of the planning board tonight and probably for several months.

"So the Mayor and Council has had no discussions on any aspect of this application. So I just wanted to make that clear and the Chairman might have something before the application starts tonight."

1 MS. FONOROW: So the meeting begins with Mr. Weidmann's next statement. 2 "CHAIRMAN WEIDMANN: "Okay. 3 Just 4 regarding this application, I had made a 5 statement that the Mayor and Council were not interested in the old farmhouse on that 6 7 property. I probably misspoke. 8 "I spoke to some people on the Mayor 9 and Council and if anyone is from the public 10 here or anyone from the town is interested in 11 preserving that building, my recommendation is you attend the Mayor and Council meeting on 12 either -- what is it, June --" 13 14 MR. GAMBUTI: Ms. Frohlich responded: "June 20th." 15 16 MS. FONOROW: "June 20th or July 18th 17 and speak with the Mayor and Council regarding 18 Okay? So that's still up in the air." 19 I did go to the meeting on the 20th and 20 spoke with the gentleman. 21 The repercussions of Mr. Weidmann's statement was to remove the subdivision variances, 22

the offer of the 2.1 acres, the house being kept on

its original property, and we also lost the offer of

a driveway and parking spaces.

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Next the meeting continued with Capitol Senior Housing site civil engineer stating those repercussions.

MR. GAMBUTI: "Good evening, again,
Chairman, Members of the Board. Again, Daniel
Sehnal with Dynamic Engineering, site civil
engineer on behalf of the applicant."

"So since the last hearing we did make some adjustments to the plan. As we discussed at the last hearing, we are no longer proposing to essentially subdivide this property and by moving the historic house for that piece of property and subdividing off the piece of the wetlands.

"So since the last," meeting, "we have since removed that subdivision. We are now proposing a single lot as it exists and then we also decided to demolish the existing barn, which was determined to not to be historic, but if you recall from our previous testimony, we planned on relocating the existing historic house. That existing historic house was fronting on Old Tappan Road and it violated the setback requirement per the zoning of this zone.

"So since the last hearing we've removed that subdivision, we've removed the barn and as a result we were able to take that home that we still propose to relocate and save, but now we pushed it back further off of Old Tappan Road to a compliant setback.

"That house will now be set back

55 feet, whereas the requirement is..." "So

we removed that request of a variance and then

also by removing the subdivision, we've also

removed the need for a building coverage

variance."

And this is our last point.

MS. FONOROW: At that time, I just want to add, there was discussion, it's not here in this document, this is just on a side note. There was discussion about Capitol Senior Housing, because they didn't have to subdivide the land anymore, was be making -- it's in the test -- the transcripts, you can look it up.

They were going to be making a significant contri -- you know, they were going to be saving money.

So there was some conversation about, well, maybe they can do something for the town.

MR. GAMBUTI: And that was coming from one of the planning board members.

This is Number 8, our final point, inherent benefit argument.

The concept of -- the concept of inherent benefit was used repeatedly by the applicant as justification as why the 244 Old Tappan Road application should be approved, despite the need of numerous major variances, including allowing a commercial use structure to be constructed in a residential zone.

Although the need for senior housing is important, the need for additional senior housing at this location does not meet the inherent benefit requirement.

The Borough of Old Tappan already has a commercial senior housing development less than half a mile from 244 Old Tappan Road.

In addition, there is substantial availability of established and new senior housing units, covering a full range of pricing, within two to five miles of the 244 location.

Among the local towns with current senior housing units are Northvale, Norwood, Harrington Park, Emerson, and River Vale.

There is also a commercially-zoned location in Old Tappan on Central Ave. that was previously approved by the planning board for senior housing development and did not go forward.

We know that that since has been moved

MS. FONOROW: Off the table.

MR. GAMBUTI: Off the table and sold to

considering the exceedingly diverse range of currently available senior housing, and the availability of a much more suitable location for this project on Central Ave, there's no convincing inherent benefit to the Borough in approving of this project.

on 3.5 acres in a residential zone, the extremely negative impact on the sensitive wetlands and vernal pool, and the likely destruction of a historic house dating back to the 1700s, clearly make this proposal -- proposed development not of inherent benefit to the Borough, but rather extraordinarily detrimental to its residents, visitors, and ecosystem.

MS. FONOROW: Are you okay?

MR. GAMBUTI: Okay.

PSE&G.

No, it's okay. I got it.

There's a lot to unpack in this last appeal point of ours. We understand that senior housing is looked upon as an inherently beneficial use.

With that said, the question to the planning board was is this an inherently beneficial use for this project on this piece of property.

 $\label{eq:weak_problem} \mbox{We feel they erred in their judgement} \\ \mbox{on this point.}$

As just stated in the recitation of our appeal point, there was a good amount of discussion over the hearings of inherent beneficial use, but we would like to focus here on the specific points on the last hearing with statements by Mr. Szabo and Mr. Regan and statements made by the planning board members before they voted.

First we'd like to mention the vernal pool.

In her closing -- closing statement,
Ms. Price said:

"There's been a lot of concern from the public about wetlands and vernal habitat and how to protect that area.

"The area is going to rest with the

1 Borough. We won't have any rights to do anything with that acreage, because it will be 2 3 the Borough's." 4 "DEP in their Letter of Interpretation said we were intermediate value, so 50 feet." 5 As a buffer. "And DEP did a site visit. It 6 7 wasn't just based upon an application that was mailed in. They came out to the site and did 9 a walk-through. 10 "And they said, yes, in fact, that 11 there is a vernal habitat, but the only time that that was relevant would be if we were 12 13 applying for any permits, which we're not." 14 During questioning of Mr. Shenal, the applicant's civil engineer, I brought about the DEP 15 16 setback requirements for a vernal habitat. "These type of wetlands provide 17 18 essential habitat for certain species of wildlife that can breed" --19 MS. FONOROW: That can breed. 20 21 MR. GAMBUTI: -- "that can breed only in these wetlands. 22 23 "According to the DEP's website, the 24 species are also required an adjacent area of

vegetated uplands between 500 and 1,000 feet

1 to successfully complete their lifecycles." "Given that the property provides the 2 3 majority of this type of critical habitat 4 adjacent to the wetlands, how does the 5 development propose to maintain the integrity of the ecological system?" 6 7 Mr. Shenal. MS. FONOROW: "THE WITNESS:" 9 I'll be Mr. Shenal. 10 "By completely staying outside of the wetlands transition area outlined in the 11 Letter of Interpretation provided by the DEP, 12 13 who is the lead agency over the wetlands of 14 this application." MR. GAMBUTI: "So, but it's not -- it 15 -- there's not 500 to 1,000 feet for these 16 17 creatures that require that kind of vegetation 18 and property to be able to complete their 19 lifecycles?" 20 MS. FONOROW: "We're complying with 21 what is required by the DEP, who is the lead agency for this application." 22 MR. GAMBUTI: "And is that as a vernal 23

pool or just a wetland, because they are

different?"

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1 MS. FONOROW: "Under the Letter of Interpretation, which is a legal document 2 3 prepared by the DEP, regarding this 4 application, we are staying completely outside 5 of that transition area and they have certified is what is required for that value 6 7 of the wetland, we're complying with it and not disturbing it." 8 9 MR. GAMBUTI: "Okay. 10 "So -- but then there's nothing that's 11 going to deal with the integrity of the system for the animals that would habitat in that 12 vernal pool?" 13 14 MS. FONOROW: "That's what the transition area is for." 15 16 MR. GAMBUTI: "And that's 500 to 1,000 17 feet." "Fifty." 18 MS. FONOROW: 19 MR. GAMBUTI: The Letter of 20 Interpretation says there is a 50-foot buffer 21 requirement, but it also states that it is a vernal 22 habitat. 23 So there is a dichotomy here that could 24 have been followed up by the board, but instead a 25 board member went on to talk about property

1 | elevation.

Why did they not ask for this

clarification on this matter from the DEP instead of,
in our opinion, just going along with the applicant?

Why weren't they questioned here about
why they were not going for any permits considering
it is a vernal habitat.

Moving on to the Gerrit housing [sic] Haring House.

During the February 9, '22 hearing, Ms. Price stated there would be an historic expert giving testimony.

MS. FONOROW: Ms. Price went on to say:

"So I'm going to ask you just to listen

to all the experts, ask your questions. We

have a civil engineer, an architect, a traffic

engineer, a professional planner, landscape

architect, a historic expert."

MR. GAMBUTI: No historic expert ever testified for the applicant as to what they saw, did or their opinion on whether the house would survive the move.

While we certainly appreciate the offer to move the historic house made by the applicant, we also have shown in our quid pro quo appeal point that

1 this seems to have been done to obtain the variance 2 requests. 3 During this same hearing, Mr. McElwee 4 brought up a historic survey. 5 MS. FONOROW: Mr. Keil, David Keil who is our chairman of our environmental committee, said: 6 7 "I'm more interested in the Phase I than the geotech. I would like to see that." 8 9 MR. GAMBUTI: "MR. McELWEE: Ιn 10 addition to the Phase I, there's probably a 11 Phase II. It's a historic survey on the 12 particular property as well." 13 MS. FONOROW: Mr. Keil responds: 14 "Whatever you got." 15 MR. GAMBUTI: A historic survey is not part of the resolution conditions, though Mr. McElwee 16 stated that one will be done. 17

This was also stated by Mr. Adriance, a historic expert presented by Mr. Steinhagen, who testified that it was imperative that a historic survey be done.

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Nor is there a Phase I environmental survey part of the resolution conditions, even though it was requested by Chairman of the Environmental Commission and Board Member Mr. Keil.

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                   Why was neither of these part of the
    resolution conditions written up by the planning
2
    board attorney?
3
4
                   We feel this is an obvious omission.
5
                   During the August 10, '22 hearing,
    Mr. Bedian, a planning board member, asked a question
6
7
    regarding the house.
                   "MR. BEDIAN: I have a question about
            --"
9
10
                   MS. FONOROW:
                                Ms. Price responded:
11
                   "Oh, sure."
12
                   MR. GAMBUTI: "-- you know, I think we
13
            sidetracked with the drainage, which is
14
            important -- about moving the property."
15
                   MS. FONOROW: "Moving the house?"
16
                   MR. GAMBUTI: "The historic portion of
            the house.
17
18
                   "Is that going to be engineered, the
            whole like -- the movement."
19
20
                   MS. FONOROW: "Oh, yeah, we'll have to
21
            -- every -- you know, every square inch has to
            be --"
22
23
                   MR. GAMBUTI: "Yeah, I've seen my --
            I've seen property, you know, they -- during
24
25
            the movement, you know, they were damaged and,
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you know, crumbled, you know all that." 1 MS. FONOROW: "It's not an expensive 2 3 [sic] task to undertake --4 MR. GAMBUTI: Inexpensive. 5 MS. FONOROW: "It's not an inexpensive task to undertake and we have two different 6 7 historic consultants on board so --" MR. GAMBUTI: "MR. BEDIAN: Okay." 9 MS. FONOROW: "-- and that would need 10 coordination, as I said, probably with Tom," 11 Skrable the town engineer, "the police department and I don't know whoever else you 12 13 need to get involved, but it would be an all hands on deck kind of ... " 14 15 MR. GAMBUTI: Then Mr. Eller, another planning board member, chimes in: 16 17 "What do the consultants --18 "What do the consultants do in terms of 19 documenting and -- I mean, documenting every 20 aspect of the house. 21 "You know, God forbid something happens and the thing collapses, what's left after... 22 23 when you guys --" MS. FONOROW: "After you guys." 24 25 MR. GAMBUTI: "-- if there's something--

"...after that when you guys -- if 1 something like that were to happen and the 2 house came down while you were moving it, it 3 4 crumbled, what do you guys plan to do to document it to..." 5 MS. FONOROW: Ms. Price responds: 6 7 "I'm not sure I follow you. We have pictures of inside and outside --" 8 9 MR. GAMBUTI: "MR. ELLER: Okay." 10 MS. PRICE: "-- already. No one had a 11 key, so our historic consultant climbed in one of the windows and took pictures. 12 13 "So we have -- we have a whole set of 14 photographs at our disposal. 15 "So, but, you know, just -- I think 16 what happens is that, like in any -- any 17 project, that if it -- if it doesn't stand up, 18 it comes -- it comes down. "But every -- we'll exercise what's 19 20 required under proper professional 21 quidelines." 22 MR. GAMBUTI: In his closing statement 23 before the vote, Mr. Bedian brought this up among other salient points: 24 25 "MR. BEDIAN: I don't want to sound

1 repetitive.

"Most of you know, my colleagues here, the board members covered, you know, pretty much everything I had in mind to say.

"I'm still conflicted. I didn't buy the beneficial use argument that much.

"In my opinion the historic house will not survive moving it from current location couple hundred feet to the parking lot here.

"I am a civil engineer registered in the State of New Jersey. I work for a construction company.

"One of my projects, I wasn't the project manager for that particular, you know, contract, Thank God, was an old firehouse in Peekskill, New York. You can Google it and you can see it, was to move the firehouse a couple hundred feet because it was in the way of building a highway. It did not survive. It was 200-year-old house like the one we have here. It's -- it's -- it's very, very difficult to move very old building."

Here we'd like to reference the Municipal Land Use Law.

"This structure is identified as

historic on the Master Plan, the Municipal
Land Use Law allows for the preservation of
historic structures that have been identified
on the Master Plan as such to be the basis for
imposing at the council level a hold on the
approval in appeals such as this, for up to a
year. This gives the community the
opportunity to make sure that the structure
can be preserved in the move and" -- it cannot
-- "if it cannot, then the pretext for the
planning board's approval no longer exists and
the matter must be remanded to the planning
board for further review and vote with the
historic piece removed."

Mr. Bedian continues:

"I know that I know the COAH..."

That's the Council on Affordable

Housing for those that don't know.

"-- you know, it's bearing on everybody's mind, but we're only getting ten credits. It is something, it's better than zero, but it's not -- it shouldn't be the major or -- or the factor to, you know, vote on this application."

Because his expert opinion about the

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    house not surviving the move, there is an interesting
    point to consider here. Had Ms. Haverilla recused
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    herself, would Mr. Bedian have then been able to vote
4
    and would he have potentially voted no to the
5
    approval of this application?
                   Moving onto Mr. Szabo's closing
6
7
    statement and warnings to the planning board members.
    First there was an important made -- point he made
9
    about procedure.
10
                   Do you want to read that one for me?
11
                   MS. FONOROW: "So there's a procedure.
           And the importance of that is because if you
12
13
            don't follow proper procedures, if you don't
            follow the structure of the law in this kind
14
            of application, you run the risk of being
15
16
            overturned just on a procedural ground by
17
            disenfranchising someone, for example, or
18
           because you didn't follow some regulatory
           requirement."
19
20
                   MR. GAMBUTI: We are not lawyers,
21
    obviously.
                   MS. FONOROW:
22
                                We are not.
23
                   MR. GAMBUTI: But we certainly feel the
24
    public was disenfranchised.
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During the December 14, 22nd [sic] --

'22 meeting, there was a back and forth between Mr. Eller and Ms. Price. It had to do with the fact that the board thought that there was going to be a 4 chance for the public to ask questions of the applicant's experts, but that offer was denied by Ms. Price. 6

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We've since learned it is not the practice in other towns in New Jersey.

In fact, the public was constrained many times to one or two questions instead of fully being able to get our questions heard.

The public was only allowed to make five-minute statements, none of which were in favor.

But the point here is that we never got a chance to ask the applicant's experts questions that were denied during the hearings because they were not part of that day's testimony.

And some of these people were not here on those particular days of testimony and they did have questions for these experts that we would have liked to have seen the board allow.

Then his point of regulatory -- I'm sorry -- then his point of regulatory requirement, again not a lawyer, but would Ms. Haverilla's choice not to recuse herself fall under that?

Ms. Szabo continues:

"I think the bottom line for me in my experience with these, and I've handled, and I've seen many applications like this, is that it's very difficult -- and it's not just assisted living, but any inherently beneficial use, it's very difficult to deny these things under circumstances where a lot of the issues are being addressed."

"I have a recent case just couple of weeks ago in another jurisdiction I represent, where the board of adjustment..." divide -- I'm sorry.

"Where the board of adjustment denied a use variance for this use. And the judge took two minutes to overturn the decision, remanded it back to the board for conditions only and specifically told the board you cannot touch the density.

"So... I'm not saying it's impossible.

There could be issues that are raised, but you have to satisfy the negative criteria. That's the one thing you can hang your hat on.

"And that's where the board needs to reconcile everything that they've heard

against the negative criteria and can you balance that against reasonable conditions.

"But I will tell you that it's a tough row to hoe in front of a court. And if you're -- and if you're going to deny, you're going to need very, very clear... specific reasons and you hope they hold up."

We submit that the negative criteria of the very likely destruction of the historic home, the damage to the historic value of the property, itself, the damage to the vernal habitat, the loss of open space in the center of town, and the size and density of the building are all substantial negative criteria that could possibly satisfy the <u>Sica</u> test.

Other boards have recognized substantial detriments in these types of applications. I brought up a case in Princeton where the decision to deny an almost identical application was upheld by that county superior court.

In <u>Sunrise Development</u>, <u>Inc. versus The Princeton Zoning Board of Adjustment</u>, the board argued that the facility would greatly exceed the permitted density and floor area of -- ratio of the zone.

Consequently, the board found that the

property cannot accommodate the mass and scale of the proposed building.

The board also found that there would be a negative impact on the existing landscape and particularly on the existing mature trees on the property.

In that case, Sunrise proposed to build three-story building consisting of over 82,000 square feet and 89 units holding 100 beds on a four-and-a-half-acre lot.

Sound familiar?

That board denied the application based on this and several other factors and in the mentioned lawsuit the board won.

Then the issue of the next round of affordable housing requirements was brought up and Mr. Szabo and Mr. Regan speculated about what would happen.

MS. FONOROW: "MR. REGAN: My -- my concern is you expressed July 1, 2025 is just right around the corner.

"Any vacant land within the Borough will be looked at, in my opinion, by Fair Share Housing Center.

"The Borough had an unmet need of

approximately 240 units under its approved plan with the court and Fair Share Housing Center.

"I believe 40 of those units have satisfied out of Pearson, which would leave an unmet need of about 200, somewhere in that area, but it may be a little bit less because there may be some bonus credits at Pearson.

But at least it's in the 180 range for an unmet need.

"What exposure would the municipality have on July 1, 2025, if this land is vacant?"

MR. GAMBUTI: And just for the people that don't know in the audience, July 1st, 2025 is when the next round of COAH requirements come through -- start to happen.

MS. FONOROW: And just to say, COAH has to do with their -- because of the way the laws are especially in New Jersey, there's a certain amount of low-income housing that's really for some of the towns --

MR. GAMBUTI: Required.

MS. FONOROW: -- you know, not necessarily the towns want them, this is the -- these are the laws we have to follow.

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                   MR. GAMBUTI: And so it puts these guys
    in a difficult position.
2
                   "MR. SZABO: It would be twofold.
3
                                                       One,
4
            I don't know what the regulations in the
5
            future will be, but --"
                   MS. FONOROW: "MR. REGAN: No one
6
7
        knows, right?"
8
                   MR. GAMBUTI: "No one does.
9
                   "I mean, if we go on the tract, based
10
            on past history for the third round, what
11
           would happen is that the unmet need, and I
            fear this, but it's coming, will become prior
12
13
           round obligations.
                   MS. FONOROW: "MR. REGAN:
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                                               That's an
           add-on."
15
                   MR. GAMBUTI: "It's an add-on."
16
17
                   MS. FONOROW: "Added on to the fourth
           round."
18
                   MR. GAMBUTI: "MR. SZABO:
                                              That's what
19
20
           happened in the third round."
21
                   MS. FONOROW: "Right."
                   MR. GAMBUTI: "MR. SZABO: And then I
22
23
            think because the community has sewer capacity
24
            and there's sewer available, you're looking at
25
            densities of maybe in excess of 12, probably
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1
            now Fair Share is looking at 15, 20."
                   MS. FONOROW: "You're talking about
2
3
            exposure of maybe between 60 and 90 units?"
4
                   MR. GAMBUTI:
                                "MR. SZABO: Possibly.
5
                   I mean, it's speculative, Mr. Regan."
                   MS. FONOROW: "I know."
6
7
                   MR. GAMBUTI: Speculation about the
    future needs is certainly within the purview to
9
    present, but the planning board is tasked with
10
    looking at this application for this property at this
11
    time.
                   In a court of law, as these hearings
12
13
    were supposed to be run, the judge would say
14
    "disregard that statement."
15
                   It is possible that speculation
    influenced the vote of some members.
16
17
                   Mr. Eller speculated, himself, about
18
    what would happen.
19
                   MS. FONOROW: "Is -- do either you..."
20
                   He is referencing Mr. Regan here.
21
                   "...or John, do you know..." Mr. Szabo.
                   "... do you know any -- do you have any
22
23
            examples to demonstrate what the substantial
            reasons for a denial would be.
24
25
                   "Like how -- what is -- have you ever
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1 -- can you give us any examples that you -that have been upheld and recognized and 2 affirmed by a court and affirmed the court's 3 -- a board's decision." 4 MR. GAMBUTI: "MR. SZABO: 5 They're generally overturned." 6 7 MS. FONOROW: Now Mr. Regan speaks and says: 9 "I can't either, because when it's an 10 inherently beneficial use, you're in a 11 different atmosphere, a totally different situation." 12 MR. GAMBUTI: "MR. ELLER: 13 Thank you." A brief aside here. 14 15 Earlier Mr. Weidmann asked if any cases had ever been won. They mentioned a case in Franklin 16 17 Why did they not offer the substantial 18 reasons here that the decision to deny a similar application was upheld. 19 20 Mr. Eller continues. 21 MS. FONOROW: "I think that this is the least of a bunch of bad -- this is the least 22 evil of a bunch of bad decisions or a bunch of 23 24 bad outcomes.

"I don't think anyone here wants to see

this developed, but by the same token I don't think there is any other even remotely better situation or better outcome that can happen... because of the COAH -- because of the COAH situation and how this is going to go."

 $$\operatorname{MR.}$ GAMBUTI: Then he later continues that thought.

MS. FONOROW: "I just don't think that there is any realistic better option for this. And it's truly unfortunate and the problem is it's a political problem. It is not a -- it is not something that we have really any control over."

MR. GAMBUTI: They are the planning board and they do have control over this application for this piece of property.

We feel all the reasons we have stated and the transcript sections we have presented show that the board made some questionable decisions, acted improperly and, perhaps, against the law in others and in the end, let speculation about what could happen sway at least a couple of the votes in the direction of approval.

All that was needed was one more vote to deny, that did not come to be, and our

presentation tonight hopefully shows that the outcome should have been different.

This approval is -- this approval is imperfect and, furthermore, the planning board is putting it in the hands of a developer.

For example, the Gerrit Haring House has not been confirmed that it would survive a move. That was the basis for both the Master Plan analysis and the planning board action to preserve the structure.

In the absence of that, and in other reasons we've stated the decision by the planning board was imperfect. This is the council's opportunity, on appeal, for the board to deal with it.

 $\label{eq:continuous_section} \mbox{If after everything -- and I'll finish} \\ \mbox{here.}$

If after everything we've said doesn't convince you, then we want to remind you, you can approve the project, but subject to the condition it preserves the historic structure, to the extent it can be preserved in the move, but insert a condition where a third party with expertise can evaluate that it will survive or recommend what steps can be taken to preserve it, and it's not the developer that

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    should be making that decision.
                   We respectfully request that the Mayor
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3
    and Council seriously consider our overall appeal and
4
    vote to overturn the planning board's decision.
5
                   Thank you for your time.
                   MS. FONOROW: Thank you so much.
6
7
                   (Applause.)
                   MAYOR KRAMER: Do you need a break?
9
                   THE COURT REPORTER: Yes.
10
                   MAYOR KRAMER: Okay.
11
                   We'll take a five-minute break.
                   (Whereupon, a brief recess is taken.)
12
13
                   MAYOR KRAMER: Okay.
14
                   On behalf of the applicant, Ms. Price?
15
                   MS. PRICE: If it's okay, I'll sit as
16
    well; is that all right with everyone?
17
                   MAYOR KRAMER: That's fine.
18
                   MS. PRICE: Okay.
19
                   Again, for purposes of the record, Gail
20
    Price from the firm of Price, Meese, Shulman &
21
    D'Arminio on behalf of Capitol Senior Housing, the
    applicant before the Old Tappan Planning board.
22
23
                   Thank you for your attention in
     connection with this matter.
24
25
                   I filed a legal memorandum last
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Wednesday, so you should have that in connection with the appeals that were filed.

You also will note for the record that Lakeview, although they had filed an appeal, that appeal was withdrawn.

So the only appeal that is pending before you is that of Ms. Fonorow and Mr. Gambuti.

I'd like to take -- I know Mr. Regan will take certain arguments on behalf of the board, but I'd like to address some of the issues that the appellants raised as they relate to our client and our experience over the year plus before the board.

And I want to say that our client was incredibly respectful of the residents and contrary to what you heard earlier, we brought back experts for multiple meetings and the board allowed questions to happen. You know, there was a 10:30 ending of the meetings, which we had no control of, but, and we had no control on the amount of time, actually, for speaking, but we brought back our experts on repeated occasion for questioning and I'm sure that you saw from the transcripts when you reviewed them that the plan changed multiple times over the course of the time before the board and that was as a result of issues that the board heard from the public, that the

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    board heard from their professionals and requests
    that were also made by people from Lakeview.
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                   So we've changed our drainage plan, we
4
    had at one point the home on our property.
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                   At another point we had the house off
    of our property.
6
7
                   At one point we had a subdivision
8
    proposed.
9
                   Critically the
10
    environmentally-sensitive property -- let me start
    with this.
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                   This is private property.
12
                                               It's not
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    public land. It's five-and-a-half acres of private
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    property. And I understand everyone says that this
15
    is a very key piece of property in Old Tappan that
    they want to have preserved.
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17
                   It's someone's property that they have
18
    a right to develop. Our client happens to have a
    contract --
19
                   (Audience Outburst.)
20
21
                   (Whereupon, Mayor Kramer strikes the
22
            gavel.)
23
                   MAYOR KRAMER: Please.
24
                   MS. PRICE: They have a right to
25
    develop it.
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Whether they get the approvals to develop it is a different statement, but they have a right just as everyone else in this room has a right for his or her property. It's not property owned by the Borough. It's not property owned by the county.

So when you hear about what the citizens and the residents of Old Tappan are entitled to observe on the property and continue to observe into the future, we're not talking about that kind of a case here, but the two-plus acres of land never were envisioned or proposed to be utilized for anything other than to remain environmentally sensitive and constrained.

We have our letter from DEP with the wetlands configuration, the 50-foot buffer. We went 10 feet beyond the 50-foot buffer. We enlarged the buffer to make sure that we weren't just relying upon that 50-foot.

So, that -- whether it was a dedication to the Borough or a conservation easement to the Borough, we're not going to use that property.

So, the construction and the utilization is aside from that constrained property.

So, the concerns about the wetlands, the DEP ruled and we have a valid permit on that.

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Also important, this is not -- we're not talking about single-family homes here in terms of density or size and assisted living development is configured by beds. You don't have, you know, full apartments, 100 beds, 83 actually for this one.
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So, it's not like having density of 100 families on this piece of property, which is critical, because a lot of the code sections are done for single-family properties.

Specifically, that leads me into FAR, and I want just to take note of Table B in your code. Excuse me.

In the R-40 zone for properties that exceed 80,000 square feet, there is no FAR requirement.

Our property -- our property is over 237 square feet, what there is, is a floor area requirement, which at best is a C variance, not a D variance, not an additional D.

So, I'd ask you to take a look at that Table B in your zoning code, where it specifically says for R-40 zone, properties over 80,000 square feet in size, floor area ratio, N/A.

D variance. Our D was based open the assisted

living, which is an inherently beneficial use by law in the State of New Jersey. And, critically, it is not an inherently beneficial use as the appellants suggest that is defined by location. It is an inherently beneficial use by the use, itself, whether it's a hospital or a school or assisted living, it's the use that makes it inherently beneficial.

the use that makes it inherently beneficial.

Then you go to the four steps of the Sica test, which I'll touch upon briefly, but I'm
sure that Mr. Regan will get into it, because he
detailed everything in the resolution, but it doesn't
-- the location of a particular project doesn't make
it inherently beneficial or not. And I think that's
very important, because I think that there's a
misunderstanding on that element.

So, our use of an assisted living is clearly defined for decades as inherently beneficial.

So, we -- we're proposing -- we had

Department of Health signoff and approval for 183

beds and the ten affordable units and those are

Medicaid, which is what you heard a lot of, you know,
going back and forth, that's a federal issue.

And the critical component there is, again, which is where I started off, you're not talking about a home, a rental home or a sale of a

house. You're talking about a bed, which is why it's configured as a credit and not pursuant to a standard definition, and Fair Share Housing readily accepts it throughout New Jersey.

The reference to the Mahwah project, more than 50 percent of the Mahwah project is independent living with your standard homes.

numbers are higher. They're not limited to the

10 percent, because then it's either a 15 percent on
a rental or 20 percent on a sale, because you have a
full blown house, and that's what the calculation is.

You don't just have a bed calculation.

So, I hope I separated that out.

There certainly was no quid pro quo here. We talked about the house. The property owner could and can still take action on the house.

Before we started on the application before the zoning board, the property owner could have just demolished that house.

A lot of people would have been very, very upset. And we recognize that. And we've made every effort to ensure that that doesn't happen.

And the mechanism for ensuring that it doesn't happen, when the appeal process is concluded,

is via a developer's agreement, which is the standard contractual provision that governs construction of a project after approvals and bonding that's put into place, to ensure the financial components are covered.

And all of those elements that were referred to in the citations to the transcript are, in fact, honored, and in connection with whatever Borough representative needs to be in place.

Absolutely the Borough engineer would be a representative.

But there was no quid pro quo. We talked about the house and said we'll move it, you tell us where you want it, but it wasn't -- you know, there's a case Nunziato versus Edgewater Township where there was an illegal exaction and the court said, no, no, no, you can't -- you can't say, you know, give me this and I'll give you a variance. That's not what this was. And that's clear from all of those transcripts that you read.

This was painstakingly, painstakingly a reviewed process before your board with all of my experts. And there wasn't other evidence put in, with the exception of Dan Steinhagen called a drainage engineer who only testified on one other

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    occasion and got the file -- I don't remember if he
    got the file the day before or the day of the
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    hearing, and he hadn't had an opportunity to do any
4
    analysis.
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So, he -- and he was never called back 6 again.

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So, there was a lot of fact testimony put in, but not expert testimony to contradict the testimony from our civil engineer, our traffic engineer, our architect, our licensed landscape architect and our planner.

Solid case, all professionals, unrefuted expert testimony, that your board then voted on in accordance with the statute and adopted a 77-page resolution, not a 7-page resolution, 77 pages.

The next one was the claim for conflict of interest by your Borough Administrator, because there would be something of value to the Borough.

Isn't every application potentially something of value to the Borough? Shouldn't there be.

It's pretty hard-pressed if you say things are negative to the Borough, because then certainly you shouldn't have anything approved.

And there was no quid pro quo, as I said. And no one raised any -- any claim that your Borough Administrator should not have been participating at any time during the proceedings.

This is an argument that is just being raised at this point in time and it has no merit.

Similar to sheer speculation not supported by the record on how a deciding vote may have gone, you can't speculate on that. As you know, and we spent some time before we started tonight, on objections.

It has to be in the record. You can't speculate. A court of law couldn't speculate.

We talked about the affordable units.

Next is the Master Plan. It's very curious that the appellants point you to certain sections in the Master Plan, but leave out certain other sections. Specifically, they leave out Goal 3, which talks about the need to encourage age-restricted housing with varying levels of care. That's on page 14 and 15 of your Master Plan and our planner talked about that.

They left out Goal 4 on page 46, which talks about the need to provide a variety of housing types and densities to ensure a balanced housing supply. Old Tappan Borough recognizes the particular

1 | housing needs of its citizens with special needs.

2 | This goal should be interpreted broadly to

3 specifically include encouraging the delivery of

4 | special needs affordable housing within the Borough.

We have a memory care component in the project.

Goal 5 on page 46, says:

"Create opportunities to encourage the creation of both market-rate and affordable senior housing."

The policy statement associated with Goal 5 is particularly important. It states:

"The baby boom generation continues to age. Old Tappan has witnessed an aging of its population. There is a general lack of housing design to service the unique housing needs of older residents. While senior housing has been developed in the Borough to meet this need, Old Tappan should continue to encourage developers or the public sector to provide such housing, especially to meet the needs of older Old Tappan residents who seek housing design specifically for their needs."

None of that was referenced by the appellants, and all of which was very relevant to the board's findings and the adoption of its resolution.

I talked about the preservation of the property and the inherently beneficial use.

The Artis site is on Central Avenue as was referred to as no longer in play, so that should not be considered.

With the <u>Sica</u> test, it's an inherently beneficial use is automatically considered to have the positive criteria satisfied and then there's the -- there's three other steps to determine whether a variance should be granted.

I only want to talk about one of them, which is the imposition of reasonable conditions, because that's where Mr. McElwee and our client CSH never said no to every request made by your planning board and whether it was -- whether it was for proposed private contract with the ambulance service, so your EMS would not be overburdened, yes, right away.

They agreed to do significant work on Old Tappan Road to specifically re-pitch the crown, which would alleviate flooding concern and an ongoing problem for a resident at the end of Holbrook, and to widen a portion of Old Tappan Road as you come from the front of the church. Neither of which is required by the application, but CSH agreed to

address both of those issues in conjunction with this application and as part of its county planning board application.

that the fire department requested. It made significant plan changes and other requests for equipment on-site that the fire department asked for. It agreed to modify it's traditional shifts for employees so there would not be any negative impact with the school and historic time for school and the end time with its employees.

Same thing with regard to construction time, that the construction workers would not in any way be involved with the beginning of school or dismissal.

In accordance with the provision that I read you from your Master Plan with specific older senior citizens here in Old Tappan, it agreed to provide a discounted rate to senior citizens here in Old Tappan and that's a specific condition and agreed to a variety of noise-related issues and largely it agreed -- we had our engineer go down and meet with Bergen County Soil Conversation District, which you, I'm sure, are aware of when you have a project that requires a certain amount of soil to be moved, you

need Bergen County Soil Conversation District approval. And there are typically certain things that you need to do to ensure compliance with a project, but we asked in light of the concerns about the tree removal and construction, what could we do to go above and beyond the normal requirements and they gave us a list of things that we can do and we said, okay, fine.

And I had our civil engineer put that on the record at one of the hearings and stipulated that we would take care of that as a condition.

And we agreed to put in the wiring for future additional EV parking spaces, which you know is a requirement now adopted by the legislature, but we went above and beyond our required numbers and agreed to do conduit for future spaces and our landscaping plan that we would meet with not only the planner but with the environmental commission to revise and that -- oh, and also, we agreed -- there was a request to make sure that the elevator be able to accommodate a certain number of people and a certain size of stretcher.

And there are more conditions, but I just wanted you to, you know, understand that this is not a client or a project that took this site,

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whether it was from an environmental perspective or an operational perspective or an interaction with your Borough and Borough residents in any way in a flippant or disrespectful or financially oriented only way. That's not what happened here.
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So, I ask you on behalf of CSH to affirm what your planning board spent nine or ten hearings on and what they then adopted as a very detailed findings of fact and conclusions of law in their 77-page resolution and allow our client to proceed with what, I'm going to tell you, having worked with CSH on other projects, will make you very proud to have them as a --

FEMALE AUDIENCE MEMBER: No.

MS. PRICE: -- as a resident here in town.

Thank you.

MAYOR KRAMER: Thank you so much.

Mr. Regan?

MR. REGAN: Good evening, again, Mayor and Members of the Council. I promise not to be too long, since we're talking about a 77-page resolution, which is certainly long enough.

The board really wrestled with this application over a period of about a year. I think

it was nine or ten public hearings. They really diligently reviewed every aspect, every component of the application. Their conclusions are in the resolution beginning at page 59. And there are a total of 36 conditions, several of which Ms. Price alluded to, which begin on page 68.

But the board really focused first and foremost on the D-1 use variance. I can tell you, I've represented planning boards, and I think I've been board attorney here since around 2000, but I represented planning boards continuously since 1985, sometimes you have an idea as to how an application will go during the course of the public hearing and I can honestly tell you I had no idea what their decision would be until the actual the vote took place. I mean that sincerely.

As you're aware, the property is in an RA-40 district. A nursing home or assisted living facility, as you know, is not a permitted use in the zone. Consequently, a D-1 use variance was required. And that's what the board focused on first and foremost, although they considered every variance as outlined in the resolution.

Both the applicant's planner and Borough planner John Szabo agreed that the proposed

use constitutes an inherently beneficial use, which
alone satisfies the positive criteria for the
granting of the use variance.

As you know, for a variance, there's the positive criteria, then you have to deal with the negative criteria after you deal with the positive criteria.

Not a single objector disputed the applicability of the inherently beneficial character of the proposed use.

But this application went beyond that, even aside from the inherently beneficial nature.

Other provisions of your 2016 Master Plan

Reexamination support a finding of satisfaction of the positive criteria. I would refer you to Goal 4, which talks about the Borough recognizing the particular housing needs of its citizens with special needs, obviously senior citizens and people with Alzheimer's are special needs individuals that need housing.

Goal 5, encouraging -- creating opportunity to encourage the creation of both market-rate and affordable senior housing.

And, lastly, Goal 6, to preserve the historic features of the Borough, the historic

structure, which will be preserved.

And by the way, the only thing standing between the demolition of that home is approval that was done by the planning board, that's it.

Ms. Price and no one has disputed the fact that that house could have been demolished at any time. It's not -- it cannot be demolished now because of the action of the planning board.

If that's a concern, the planning board acted appropriately and considered Goal 6 of the reexamination.

Now, in addition to the positive criteria, an applicant must also show satisfaction of the negative criteria that the variance -- we're talking about the use variance first -- may be granted without substantial detriment to the public good and without substantially impairing the intent and purpose of the zone plan or zoning ordinance.

And the case of <u>Sica versus Board of</u>

<u>Adjustment of Wall Township</u>, the 1992 state supreme court decision has been discussed by both the appellant and Ms. Price.

There's a four-prong test under the Sica decision. First, you have to identify what is
the public interest at stake. Now, substantial

testimony was provided related to what that public interest is, the public interest of the housing needs of senior citizens.

It was noted during the hearing that the fastest growing segment of the population is persons over the age of 85.

Do you know what the second fastest is? Persons over the age of 75. The fastest growing segment of the population.

There's also significant testimony about the demographics and the number of cases of persons with Alzheimer's disease. Obviously one of the worst diseases a person could encounter in their lifetime. That's the substantial testimony identifying the public interest.

Okay. The proposed interest [sic] will advance -- the proposed nursing home will advance the public interest concerns, also with providing a Medicaid bed in a development which will constitute an affordable housing credit. It's a federal regulation. You can't ask for more than 10 percent. That's my understanding. And no one has shown me any federal regulation that could allow you to ask for something more than 10 percent.

The second prong of the <u>Sica</u> test is

the board has to consider the detrimental effect in the granting of the D-1 use variance. The uncontradicted testimony demonstrated that the nursing home will generate less traffic than a permitted single-family development or a childcare center. There was no contradiction of that traffic testimony.

The third prong is to consider any detrimental effect and impose reasonable conditions, which the board did, as I alluded to earlier, a total of 36 conditions in a memorializing resolution.

The first and foremost, the biggest concern that the board had in terms of public services was ambulance service. Condition No. 1 on page 68, the very first condition in the resolution requires that the applicant provide a contract for private ambulance service. Absent that contract being provided, no permit will be issued for the construction of this facility.

There are also other conditions addressing possible or to mitigate any possible negative impact. Shift changes are required to not interfere with beginning and ending times at local schools.

There is also a requirement for the

preservation of historic structure on the property, that's Condition 12 on page 71.

And the board also required a bond. I know there's been concerns raised this evening that the house may become damaged during the moving process. A bond will be required and the Borough engineer will determine what that bond amount will be.

There was also requirement for tree replacement. There's substantial provisions in the resolution in the conditions about restoring the number of trees and contributing to the Borough's tree replacement fund as required by ordinance. The board didn't make up this. It's required by your own ordinance.

After reviewing all of these circumstances and analysis under the <u>Sica</u> test, the board on balance determined that the granting of the D-1 use variance would cause no substantial -- no substantial detriment to the public good.

The board also looked at the FAR variance. I just want the give you some examples of this particular property.

In an analysis of a FAR variance, you have to show that the site can accommodate any

problems as a result of the increased floor area ratio.

In connection with the FAR, this site is 5.46 acres. The zoning requirement is 40,000 square feet. The site has a width of 495 feet. The ordinance only required 150. The site's depth is 265 feet -- 465 feet. The requirement for the lot depth is 200 feet. The front yard setback requirement is 50 feet. The proposed front yard setback is 74.5 feet. The rear yard requirement is 50 feet. This site has a rear yard under the proposal of 175 feet. The combined side yard only has to be 50 feet. The combined side yard here is 290 feet. Obviously providing a lot of buffer between adjoining properties. And a minimum side yard requirement is 20 feet, this development provides a minimum side yard three times greater or 66.7 feet.

The board also looked at the additional variance relief and it should be noted that not only are goals objectives of the 2016 Master Plan

Reexamination met, but numerous goals of the

Municipal Land Use Law, such as general welfare. A housing development for special needs and senior citizens is considered to promote the general welfare. It will provide sufficient space for a

variety of uses, a senior type and assisted living development.

It preserves the historic structure and it also provides for senior housing construction. Those are all purposes of the MLUL.

Now, the appellants allege a legal conduct in the form of a quid pro quo and a conflict of interest.

I submit to you that those allegations are not without merit, well, were totally without merit. The approval results in the preservation of a historic home to be relocated on the Borough property. This is consistent with Goal 6 of the 2016 Reexamination, which references the preservation of the historic features of the Borough. The policy statement notes that the Borough's historic features are an integral part of the community's unique character and that the Borough seeks to maintain and protect its historic significant structures and sites. That was done here by the board approval.

The board did not approve this application with the condition that that structure be moved consistent with what was discussed during the hearing with a bond to ensure to the extent possible that the structure will remain in its current

condition, that absent that, the structure could -
it's undisputed, the structure could have been

removed even before the application was filed.

But it can't be removed today because of this approval. Absent approval of this application, that structure could, in fact, be demolished.

I think there is no basis for the unfortunate unfounded allegation relating to the Borough Administrator. I think it's sad that that allegation was made against someone I admire and consider a very effective administrator and effective planning board member and a really good person.

Neither she nor the Borough incurred any financial benefit by the preservation of this historic structure. All the board did and all that Mrs. Haverilla did, in voting to approve this application, was to ensure the preservation of the historic home and to promote the goal, Goal 6 of the Master Plan. That's all -- that' all there was. There's no financial benefit to anybody. There's a benefit to the Borough to meet the goal, Goal 6 of the 2016 Master Plan Reexamination.

Now I'm going to bring up an issue that the appellants raised and it's probably the elephant

in the room, but I've been dealing with affordable housing litigation since the 1980s and you saw the reference in the transcript. I believe it was the January -- January 11th transcript, the colloquy between myself and Mr. Szabo about the Borough's unmet need in terms of affordable housing.

The settlement agreement you had with Fair Share Housing Center in 2017 provided that your unmet need was 240 units. Seems like a lot of units, okay? But I have represented towns where it's double that, okay?

There was a reduction in the unmet need as a result of the Pearson development. There's 40 affordable units on Pearson.

So that brings the unmet need to somewhere around 200, maybe a little lower, because I think there may be some bonus credits toward the 40 units at Pearson, but at least within a 175 or 180 number. Okay?

This site if it's vacant on July 1,

2025, will be a target of Fair Share Housing Center.

I've dealt with them hundreds of times. They're

insatiable when it comes to affordable housing. It's

never enough. No matter what you do, it will not be
enough. Okay.

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So, I think the colloquy that Mr. Szabo
and I had on January 11th beginning on page 89 and
continuing on page 93 is very appropriate, it's part
of the record.

And my opinion, if the site is
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And my opinion, if the site is undeveloped in 2025, there is a real possibility, as Mr. Szabo indicated, that there would be a density -- if you're lucky it will be 12 units per acre, it will be 15 to 20 more likely. And it could well result in 65 or 100 units of housing on that site.

Which is a more intensive development, 65 to 100 units with the impact on schools and traffic and everything else or a nursing home with no impact on schools and little impact on traffic circulation.

So, for those reasons, I would respectfully request that the Mayor and Council affirm the decision of the board based on its findings and conclusions in the record.

And I thank you for hearing me.

Thank you.

MAYOR KRAMER: Thank you, Mr. Regan.

FEMALE AUDIENCE MEMBER: It's not open

24 | to the public.

25 MALE AUDIENCE MEMBER: It's not open to

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1
    the public.
2
                   MALE AUDIENCE MEMBER: I'm just sitting
3
    here.
4
                   FEMALE AUDIENCE MEMBER: He's just
5
    sitting there.
                   MAYOR KRAMER: Okay.
6
7
                   So, throughout the past four to six
    weeks I've spent considerable time reviewing the
9
    transcripts of all the planning board meetings
10
    regarding the Capitol Senior Housing application.
11
                   Additionally I've read the briefs --
                   FEMALE AUDIENCE MEMBER: Can't hear.
12
13
                   MALE AUDIENCE MEMBER: Can't hear you.
14
                   FEMALE AUDIENCE MEMBERS: Speak louder.
                   MS. HAVERILLA: This might help.
15
16
                   MAYOR KRAMER: Thank you.
17
                   There you go. Testing one, two, three.
18
                   (Applause.)
                   MAYOR KRAMER: Okay. So throughout the
19
20
    past four to six weeks, I've spent considerable time
21
    reviewing the transcripts of all the planning board
    meetings regarding this Capitol Senior Housing
22
23
    application.
24
                   Additionally, I've read the brief filed
    last week on behalf of the applicant. And, finally,
25
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tonight we've heard all of the summation of the appellants and the applicant.

So, some of this is going to be repetitive, because it's already been mentioned, but I took particular notes with regard to all of those hearings that I read through. So, I noted some of the actions of the planning board and some of the concessions that were granted.

The Certificate of Need, the applicant supplied the necessary study to obtain a Certificate of Need as issued by the New Jersey Department of Health.

The inherently beneficial use, the applicant offered testimony attesting to the facility being considered as such.

The wetlands, first and foremost, the vernal pool and the wetlands will not in any way be disturbed. The Department of Environmental Protection conducted an on-site study and established the 50-foot buffer zone only to be supplemented by an additional 10 feet by the developer, now a total of 60 feet acts as the buffer.

Drainage, there was much discussion regarding drainage from the site. Discussions with the neighboring Syrian church were not productive nor

the discussions with the attorney representing
Lakeview.

A revised plan making use of an on-site rain garden and detention basin solved the problem, thereby causing Lakeview to withdraw their formal notice of appeal.

As far as safety is concerned, the fire department took issue such as truck access around the perimeter of the building and the external standpipe location. All of those were addressed.

First Aid Corps matters including an expanded size of the elevator, private ambulance transportations were resolved as well.

Employee arrival and departure times to be designed so as to not to interfere with school traffic.

Widening of Old Tappan Road was afforded to increase safety regarding ingress and egress.

As far as trees are concerned, the plan calls for a total of 203 trees to remove, 11 -- of which 11 are dead and 27 in poor condition. The developer assessed -- has assessed a total of 304 replacement trees, 166 will be planted on-site and a \$90,000.00 contribution will be made to the town's

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1
    tree replacement as noted by Mr. Regan and it's a
    requirement of our ordinance.
2
3
                   With regard to the Gerrit Haring house,
4
    the developer has agreed to preserve the historic
5
    house by moving it to an on-site or off-site location
    at their expense.
6
7
                   So that's with a thumbnail -- thumbnail
    sketch of the amount of work and effort that the
9
    planning board has put into this application.
10
                   I realize that there are other issues
11
    that people have talked about, but these are the --
    these are the takeaways that I have taken from strict
12
13
    regard to the proceedings of the planning board.
14
                   And I commend the planning board for
15
    their -- for their work efforts in moving this plan
16
    through the process.
17
                   I invite other council members to
18
    comment as well.
19
                   COUNCILMAN GALLAGHER: Thank you,
20
    Mr. Mayor.
21
                   I don't mind starting.
                   I have some comments.
22
23
                   Can you hear me without that?
24
                   FEMALE AUDIENCE MEMBER:
                                            Yes.
25
                   COUNCILMAN GALLAGHER: All right.
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I have some comments and over the past three-and-a-half hours, two-and-a-half hours I have some scribble all over the place, so -- so bear with me, please.

Ladies and gentlemen, over the past year plus as Mayor Kramer's Planning Board
Representative, I personally attended all planning board meetings and listened to testimony regarding the 244 Old Tappan Road application. Councilman Boyce and Councilman Yhu attended most meetings as well.

Many social media posts saying that the Council did not take the time to attend, which is not true.

I heard Old Tappan residents and the interested parties talk about stormwater management, environmental impacts, residential zoning, traffic, strain on our volunteered EMS and fire, removal of hundreds of trees, disturbing the wetlands on the property and the historic house that sits on this private property. Many legitimate concerns.

Although, social media on on fire, I was surprised that more residents were not in attendance at these meetings.

Although, a member of the planning

board, I was not able to take part in the discussion as a member of Old Tappan's governing body.

Tonight this Council having heard all the testimony, all the planning board testimony, expert witnesses, comments from both sides of the aisle and resident concerns, need to make a decision on whether to affirm, overturn or adjust the recent planning board decision.

This group of dedicated men and women also listened to 11 months of testimony volunteering their own time and basing their decision on the testimony along with our professional planner, Borough engineer and board attorney comments.

I thank our board members and our Borough professionals for their time and effort on this application.

As I stated earlier, there are many concerns with this application. Not the physical building with a need for assisted living facilities, rather its location on this particular piece of property. Unfortunately, I think some our board members also took into consideration: If not this, potentially what?

We heard the phrase "inherently beneficial use" thrown around and the threat of

additional multifamily development due to the unreasonable and unrealistic demands New Jersey is putting on small communities like Old Tappan.

In my opinion, some board members looked beyond the building, its location and sensitivity of the piece of property and got caught up again, if not this, then what? And the threat of litigation against the Borough.

Very admirable, but I believe beyond their scope of duty.

I think at times you need to stand up to the schoolyard bully. This bully -- this being the bullies in Trenton making unrealistic demands on small communities like Old Tappan. Affordable housing and assisted living facilities are extremely important for generations to come.

If this application is overruled, the fate of this parcel of land is still uncertain.

I'm quite familiar with our Master Plan and the statements that this would be an ideal parcel for the Borough to have if it became available.

 $$\operatorname{\mathtt{To}}$$ my knowledge, no such offer was made to the Borough.

Based on all the testimony I've heard and the concerns of many of our residents, I am going

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1
    to suggest to my fellow Council Members that we
    overturn the recent planning board decision leaving
2
    this parcel zoned for residential-use only.
4
                   (Applause.)
5
                   COUNCILMAN GALLAGHER: Thank you, but
    the fight is not over.
6
7
                   So there's a -- there's a long road
    ahead and it's not as easy and cut and dry as just
9
    saying no to this or something, so that's my feeling.
10
                   MALE AUDIENCE MEMBER:
                                           Thank you.
11
                   AUDIENCE MEMBERS: Thank you.
12
                   (Applause.)
13
                   COUNCILMAN YHU: Who's going to go
    after that?
14
15
                   COUNCILMAN BINAGHI: I'll qo.
16
                   (Laughter.)
17
                   COUNCILMAN BINAGHI:
                                        I'll go.
18
                   Thank you.
19
                   I've been on this Council for 24 years.
20
    I was on this Council when we purchased Oaks
21
    property.
                I was here when we purchased Bonnabel
    property. I was here when we purchased the Community
22
23
    Garden, which is -- we purchase from a private
24
    homeowner that is right by our senior center now.
25
                   Some things you need to know that these
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properties were available and the town and Green
Acres had the money.

Current property was sold, it was not available to the town.

And if it was available, I don't think we have the money. Although, others might disagree.

I listened to both sides and I'm sure both sides have their specific personal reasons for why they want what they want.

I'm fifth generation to live here in Old Tappan. I'm fifth generation to live in the house I live in. And I'm thankful for that and I know open space is disappearing, but while Trenton has a gun to your head and says your signature or your brains will be on this contract, makes me crazy.

So really your fight is with Trenton

and you need to go to the booth and vote -- I'm not telling you who to vote for. I'm just telling you, vote for people who are not in favor of COAH.

Happens in my mind, I know who those specific people are. You should have to do your own research, because I don't want to turn this into a political discussion, which it isn't.

The -- one of my main concerns is strain on EMS and fire. I know this was addressed

briefly just now.

Sunrise has an agreement with a private ambulance service. That doesn't mean in the middle of the night someone that falls out of bed, that they don't call our ambulance, because they do.

Now, if they're being transported somewhere or going for dialysis or going -- that's a contract, but our ambulance -- by the way, there's two ambulance corps members on this board. My dad was an ambulance member for 47 years. I get it.

They're strained and they're only going to get worse.

It's only going to continue to get worse.

As far as fire, I'm also a fireman.

I've been a fireman for a long time, 47 years. And I have -- I just know, sure, the standpipes will be right, the -- we're going around the back is going to be better, because they made it wider, but the constraints on our fire service is getting bad also.

For instance, I've been a driver for probably 35 years. I just took myself off the driving list and there's not many people that drive our ladder truck. I used to be one of them. I'm not, because of the new -- the new schooling that we need to do and new things that we need to keep up on and I can't because of my work, I can't keep up on

all the training. I'm not anti-training, don't get me wrong, but I can't keep up with that. And that's only getting worse every year, they're making training more and more, especially for EMS, but now for fire.

So I'm concerned with fire calls there. In the daytime we have a tough time to get a crew to go anywhere. At 3:00 in the morning, it's worse. I'm one of those guilty. At 3:00 in the morning, I'm going to work in an hour, so I'm not rolling out of bed and going to the firehouse. I used to, can't anymore.

So I'm really concerned about that portion of our community being stretched. It's not this -- you know what we have, we have an influx of 18 to, let's say, 16- to 21-year-old men and women that join the fire service and sometimes EMS.

They're gung-ho. They got adrenaline popping out of their ears. They're great to see, because I used to be them and I love to see it. And without them, we don't operate; am I correct? We don't operate.

They're -- they know where -- they're highly trained, they're so into it, but they can't afford to live in Old Tappan. So when they become out of college, they can't afford to live here. So we're victims of our

success in a way.

I would love to have a portion of land that was just for them and they can only live there for four years and they got to go or some -- but that ain't going to happen. That's just pie-in-the-sky idea.

So, people also mentioned we're going to get a lot of -- we're going to get some COAH units out of this. Not enough for my money, not enough COAH units.

We're also going to get taxes. We're going to get taxes and no kids in school.

As a -- as a Council, we're not anti-kids, but when you have a facility that gives you taxes, but no kids in the school, that's a home run for tax -- for tax base.

Our taxes over the last 24 years that I've been here, the average assessed home goes up about, at a municipal portion between \$75.00 and \$125.00 about. 2020 it went up zero. So -- and the Enclave is going to give us millions of taxes. Not that there won't be services that are required.

We just settled our police contract, so we're hiring more police. But we're only going to have to hire more police when the Enclave gets fully

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1
    developed. By the way, it's sold out. So, it will
    be -- once it's fully developed, there will be calls
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    for whatever, whatever is going on that day.
4
                   I don't think we need another facility
    like this in town. And I'm sure that there's case
5
    law and there's tests that are satisfied and a lot of
6
7
    other things that are satisfied, but in my heart I'm
    not satisfied, so I'm voting no.
9
                   (Applause.)
10
                   MAYOR KRAMER: Councilman Gwon?
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                   COUNCILMAN GWON: All right.
                   So, you've been on the Council for 24
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13
            I've been on the Council for four months.
14
                   (Laughter.)
15
                   COUNCILMAN BINAGHI: And he's doing
    good.
16
                   COUNCILMAN GWON: I better do a lot of
17
18
    -- I better do a lot of catching up.
                   About a year ago I actually was sitting
19
20
    in the audience as a resident, I still am a resident,
21
    listening to the testimony. I think I was there for
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most of the, kind of, second half really trying to

get up to speed and listening and honestly sitting

three minutes to speak, you get interrupted. I know

there was very frustrating, right? You only get

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- the exact feeling that everyone is in currently,
 right.
- And now up here, I still only get three

 minutes, right? But I'll give you my best of three

 minutes.
- There are a few things here that I want to talk about. So one is infrastructure, right? So I leave it to you guys to talk about infrastructure, EMS, but police too. It's not just fire, it's not just EMS, 911, police go there too, right? So it's our whole infrastructure that would be stressed on 911 calls, et cetera, right?
 - So I agree with you there.

- To me also, as you know, there are a lot -- there's going to be more residents in this town, right?
- And we do have open space, but what I would like to see is the ratio of open space per resident keep the same, right?
 - And so as a resident -- and, look, we can't help it, Enclave is there, the place across the high school is there, right?
- And I wish as we get more population that we would increase our open space. So I would hope, right, that we could get some more open space

either this or elsewhere, right, two.

But the third, and last thing that I do want to bring up here, and I don't think anyone has mentioned this over the last year-and-a-half, right? So, my background, I don't know if you know, I have two degrees in finance, right, undergrad, graduate degree from Ivy League Schools, et cetera. So for two minutes I'm going to be the financial expert here.

When this project -- right, it's a very simple project for anyone that has a finance degree to model this up. Two years ago -- right, so we started this whole process a year ago, but that means in the offices of CSH, there were financial guys going through and saying, okay, is this a profitable project, right?

Do you remember two years ago what was happening in the markets in finance, interest rates, et cetera, right? We were all buying Amazon stock at crazy price. We were all buying Game Stock. The stock market was going crazy. Interest rates were, what, about zero.

Fast forward to where we are today. Well, okay, so projects like this get financed two ways, and I've noticed in the application you have

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two of the largest private equity factors in the

U.S., smart, smart, smart people. You go to Harvard,

you probably go to those private equity firms, right?
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Those private equity firms require a 30 percent rate of return on any project invested, minimal. Two years ago, maybe viable. We all thought we could make 30 percent in everything, right? With zero interest or maybe 2, 3 percent interest rates, you could use leverage. You could borrow and you could get that 30 percent return.

Fast forward to today, okay? Take that same project today, interest rates for that kind of project are 8 to 10 percent. You will never, ever get a 30 percent return on a project like this currently.

I'm assuming they have not gotten the financing yet, because it hasn't been approved, right, so that's one.

Two, the other place to get financing is where? Banks.

Do you know what just happened to banks in the last two months? Banks went bankrupt. There is no bank that is going to lend in this environment right now.

What are they trying to do? They're

trying to hold onto their deposits, right? Banks get deposits and they lend. They're trying to hold their deposits so they can survive.

So financing of this project is going to be almost nothing.

And so my fear, if we do approve it,
they won't start that project yet. They could hold
onto the land for a period of time or my biggest
fear, they start it, steel beams go up, interest
rates go up more, then what happens? They stop. And
then we're going to be staring at a half-built
facility with -- and we can't do anything after
that's done, right?

So -- and they're letting it sit for a very long time and it's been a year or whatever, but that's my professional, financial take of the whole situation.

Environmental, I'm not the expert.

Construction, I'm not the expert.

But in finance, there is no project this year that is going to start in this environment and, yes, there will be worry about it.

So, you know, with all of this and obviously you know which way I'm going to vote, I'm going to vote no.

1 (Applause.) MAYOR KRAMER: Councilman Yhu? 2 3 COUNCILMAN YHU: Thank you, Mr. Mayor. 4 I'd like to thank the members of the 5 public for coming out tonight and all of us up here recognize that as your will that we're up here. 6 7 I want to thank the members of the planning board for their service to our Borough, all 9 of who made difficult decisions faithfully, 10 impartially and justly. 11 Most of them, like us, have been in town most of our lives and have witnessed firsthand 12 13 how our community has changed over the years. These days it's difficult to go through 14 15 a paper or a news website and not read about concerns 16 about overdevelopment, lack of open space, local 17 flooding, et cetera and strains on local resources. 18 It seems as if every single municipality in New Jersey, especially in northern New Jersey, is facing 19 20 the same challenge and Old Tappan is not immune. 21 And, unfortunately, I read all too often the local rulings to deny an application for 22 23 development become overturned in state superior

Just remember, just because you don't

court.

24

want it in your town, doesn't mean New Jersey doesn't want it in their state.

I believe that fact and fear for what else could be developed on the property are amongst driving factors behind the planning board's decision to approve the application.

Should those factors have influenced the board's decision? Probably not.

But I believe the board most definitely had the best interest of the residents in mind when making that difficult decision.

The decision would have been made -- should have been made on the merits or deficiencies on the proposal and the proposal alone.

I have a few concerns about the proposal, but my most significant concern, which wasn't really talked about a lot is the -- how it affects the church property adjacent to it.

Sure, all of us know the history about the property. They were both owned by the Korean Presbyterian Church at one time and 244 Old Tappan Road was never meant to be developed. It was to remain a wooded sanctuary for the congregants to use.

There was an unfortunate set of events that led up to the developer gaining ownership of the

1 | entire parcel.

Early in 2021 the Syrian Orthodox

Church purchased the eastern lot where the building is located to become the new home of the archbishop.

To this congregation, this property is considered their most holy sacred ground.

To completely -- to not completely address their buffer space issues, noise issues or flooding concerns would be a great failure on our part as the elected stewards of the community.

I realize that the applicant has made efforts, but that still doesn't mean that those issues haven't been -- those concerns go away.

So if this is to move forward, I would encourage the applicant to work with the church further, and you'll hear my vote when we have an official vote.

MAYOR KRAMER: Thank you.

Councilman Carnazza?

COUNCILMAN CARNAZZA: I've been here 23 years and 10 months, and I know a lot about COAH. When a guy named Christie became governor of this state, he disbanded COAH, shut it down and fired everybody.

When another gentleman names Murphy

the Fair Share Housing Authority. And he appointed

14 brainiacs from Harvard, Yale, Stanford, and all

these intelligent guys, and not only did he -- he

reinstated COAH and he made it retroactive, which

means he went back eight years and you're required to

give all those apartments back to each one of the

towns.

Fair Share Housing Authority went out and did a survey, and they did it with drones on every single town in the State of New Jersey. And when they came to Old Tappan, they said we owe 296 low- and medium-income apartments. They said we had 136 acres of property in Old Tappan.

At the time, John wasn't the mayor, there was another guy here, and he put me and two other Council people in charge.

And I went to the Fair Share Housing

Authority and they did a PowerPoint presentation with

these drones. And the first thing they did, they

said you have 64 acres on Dewolf Road that Old Tappan

owns. I said could you show that to me? They showed

me the PowerPoint.

And it was funny, the camera was taking pictures of all this property. And they had these

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1 | round things that had white in them.
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So I said, could you stop it? And they said, yeah. I said, what are all those round things all over the acreage?

So the chairman of the Fair Share

Housing Authority, which was the Harvard appointee

said, I don't know, what is that, Councilman? I

said, well, that's a golf course that we own, it's

called the Old Tappan Golf Course.

His comment to me was, you own a golf course?

I said, Chairman, not for nothing, but really you should know all about this, because if you're telling me you got to get 290 apartments, you should know how much property we own.

So that 62 acres came off.

Stone Point Park, they said you own 38 acres behind Stone Point. Remember?

So I said, all right, show it to me.

So they did a PowerPoint and the drone is flying over all the acreage. And the camera is reflecting off the ground and coming back at the camera.

So I said could you hold that? They said, yeah.

I said, why is the camera reflecting?

```
1
    Could it possibly be that the sun is shining off the
    water and the water is flying back at your camera?
2
    Yeah, it could.
4
                   We own 38 acres, it's called wetlands.
5
    The DEP delineated we can't use that.
                   To make the long story short --
6
7
                   COUNCILMAN BINAGHI: Please.
8
                   (Laughter.)
9
                   COUNCILMAN CARNAZZA: -- the Enclave -
10
    who said "please"?
11
                   Who said "please"?
                   The four-month guy.
12
13
                   COUNCILMAN GWON: No, no, no, no, no.
14
                   COUNCILMAN CARNAZZA:
                                         To make a long
    story short, the Enclave. Okay.
15
16
                   We were sued, and I want everybody to
17
    hear this, the State of New Jersey sued us with the
18
    developer and we gave them 41 low- and medium-income
    apartments.
19
20
                   Mr. Regan, those 41, because they're
21
    rentals, we get double.
                              We have 82 credits.
                   Central Avenue, the guy who bought that
22
23
    property, joined the lawsuit. And in the lawsuit we
24
    gave him 20 townhouses and six rentals, we got 12
25
    there. Those credits are good until 2025, but
```

```
1
    recently -- am I allowed to tell them about the 2028?
                   MR. GALLAGHER: It's legislation that's
2
3
4
                   COUNCILMAN CARNAZZA:
                                         Legislation
    that's on right now that's going to extend it to
5
    2028.
6
7
                   MR. GALLAGHER: Hopefully.
8
                   MALE AUDIENCE MEMBER: Proposed.
9
                   COUNCILMAN CARNAZZA: Hopefully.
10
                   So, our requirement right now might be
    30 or 60 or 70.
11
                   With all that being said, I read -- I
12
13
    don't know why I did, because the Borough
14
    Administrator sent all the minutes, I read all that.
    I read Cherie and Mr. Gambuti and I also read the
15
    appeal.
16
17
                   Mr. Regan, I know you for 24 years that
18
    I've been here, I trust your opinion. I am one that
    I am afraid of what might happen to this property and
19
20
    at no time ever was this property ever offered for
21
    sale to the Borough of Old Tappan, ever.
                   I am voting to uphold the planning
22
23
    board's decision and voting to hold it up.
24
                   (Audience Outburst.)
25
                   COUNCILMAN CARNAZZA:
                                         Thank you.
```

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1
                   MALE AUDIENCE MEMBER: Boo.
                   COUNCILMAN CARNAZZA: Thank you.
2
3
                   MAYOR KRAMER: Councilman Boyce?
4
                   COUNCILMAN BOYCE: Okay.
5
                   So, it's hard to top that amount of
    enthusiasm --
6
7
                   (Laughter.)
                   COUNCILMAN BOYCE: -- everybody else on
8
9
    the esteemed Council here.
10
                   MAYOR KRAMER: Speak up a little.
11
                   COUNCILMAN BOYCE: Yeah.
                   So, I would like to thank both the
12
13
    appellants and the Counsel for the planning board,
14
    I've worked with Mr. Regan for a number of years
15
    beyond my capacity as a planning board member. And
16
    I've always found him to be extremely thorough,
17
    highly regarded and competent.
18
                   I also know that being a professional
    in the design industry of landscape architecture, I
19
20
    deal with plans all day long. And I coordinate plans
21
    between architects and civil engineers and historians
    and land use attorneys and we're always trying to
22
23
    come up with the perfect plan for a site.
24
                   Now every site is unique. Our site is
25
    unique. And all plans are imperfect, because they
```

require compromise. It's a balancing act between thousands of factors to consider.

Our municipality produced some incredible orators to come to the planning board and have extremely long sessions of public testimony in defense of preserving the property, preserving the history, preserving the wetlands, preserving the trees, preserving the views of the property, not wanting the traffic.

I mean, the list goes on and on and all of those factors had to be considered by the applicant's civil engineer again and again and again. And I understand why he got a little short, because it's difficult to be in a public testimony position when you have to answer those questions again and again and again. It's very, very stressful. But they were not questions without merit.

I do not feel as though this plan is perfectly sensitive to the exact needs of this site.

I feel as, though, it overlooks a lot of opportunities and it could be better.

I applaud the planning board of approving the maintenance of the historic home, but not necessarily moving it.

I would like to see it stay exactly

where it is. The barn, I wouldn't like to see that destroyed.

Of course the wetland, I'd like a 500-foot buffer, but that would be impossible or it would be in the middle of the Syrian Church's parking lot, which is already a parking lot.

So, the perfect plan doesn't exist.

COAH, that's a whole another layer of thing for us to consider as a Council. And it's not easy, it's a giant monster that we have to face, you know, every time we redo our Master Plan, but at the end of the day, I feel as though it's difficult to justify trading one beneficial use, which I believe is a beneficial use, believe me, from personnel experience it's important to have facilities like this very close to home. But it's impossible to trade one inherently beneficial use for another.

And I feel that the inherently
beneficial use that we have here right now is
extremely unique. It has wetlands that feed the
aquifer below. It has uplands that protect the
wetlands. There's a system there, it's only
five-and-a-half acres, but it's an important
five-and-a-half acres.

I think that the plan that you've been

```
1
    provided by the applicant, they worked so hard on
    that plan. They made a lot of concessions.
2
3
                   Our land use attorney had how many
4
    conditions, 36, was it?
5
                   MR. REGAN:
                              Thirty-six.
6
                   COUNCILMAN BOYCE: 36 conditions,
7
    that's a lot of conditions. I've never been -- seen
    a land use attorney create that many conditions of
9
    approval.
10
                   But that being said, I don't think that
11
    this current plan is right for this site.
12
                   And when I'm asked to vote officially,
    I will.
13
14
                   Thank you.
15
                   (Applause.)
                   (Audience Outburst.)
16
                   COUNCILMAN BOYCE: There has not been
17
18
    an official vote called yet, that's why I'm not
    offering what my vote is.
19
20
                   MAYOR KRAMER:
                                  Okay.
21
                   Would someone care to make a motion?
22
                   COUNCILMAN GALLAGHER: I will make a
    motion.
23
                   I'll make a motion that this Council
24
25
    rejects -- that's a strong word -- but the planning
```

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1
    board's approval of the 244 site.
2
                   COUNCILMAN BINAGHI: Second.
3
                   MAYOR KRAMER: Is there any further
    discussion?
4
5
                   (No response.)
6
                   MAYOR KRAMER: Hearing none, roll call,
7
    please.
                   BOROUGH CLERK DONCH: Councilman
9
    Binaghi?
10
                   COUNCILMAN BINAGHI: Yes.
11
                   BOROUGH CLERK DONCH: Councilman Boyce?
                   COUNCILMAN BINAGHI: We're voting yes
12
13
    in favor of disapproval.
14
                   Thank you.
15
                   BOROUGH CLERK DONCH: Councilman Boyce?
                   COUNCILMAN BOYCE: Yes.
16
                   BOROUGH CLERK DONCH: Councilman
17
18
    Carnazza?
19
                   COUNCILMAN CARNAZZA: No.
20
                   BOROUGH CLERK DONCH: Councilman
21
    Gallagher?
22
                   COUNCILMAN GALLAGHER: Yes.
                   BOROUGH CLERK DONCH: Councilman Gwon?
23
24
                   COUNCILMAN GWON: Yes.
25
                   BOROUGH CLERK DONCH: Councilman Yhu?
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COUNCILMAN YHU: Yes to overturn.
1
                   (Applause.)
2
3
                   MAYOR KRAMER:
                                  Okay.
4
                   I'll entertain a motion to open the
5
    meeting to the public.
                   COUNCILMAN YHU: So moved.
6
7
                   COUNCILMAN BINAGHI: Second.
                   MAYOR KRAMER: All in favor?
9
                   (Whereupon, all present members respond
10
            in the affirmative.)
11
                   MAYOR KRAMER: Would anyone from the
    public care to be heard?
12
13
                   (Applause.)
                   COUNCILMAN GALLAGHER: Name for the
14
15
    record?
16
                   MR. ZACCONE: My name isn't record.
17
                   It's Robert Zaccone, 212 White Avenue
18
    in Old Tappan.
19
                   I just want to commend the Mayor and
    Council for their vote. I think the testimony that
20
21
    you've heard this evening gives you plenty of grounds
    to vote the way you did this evening.
22
23
                   And I commend you for making the right
24
    voice, most of you.
25
                   So I want to thank you very much for
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1
    the correct vote.
                   (Applause.)
2
3
                   MAYOR KRAMER:
                                  Thank you.
4
                   Is there anyone else that cares to be
5
    heard?
                   Sir?
6
7
                   COUNCILMAN GALLAGHER: We're not
    adjourned yet.
9
                   MAYOR KRAMER: Not adjourned yet.
10
                   MR. ARDITO: Good evening, I'm Peter
    Ardito.
11
12
                   I live in Harrington Park --
                   MALE AUDIENCE MEMBER: We know.
13
                   MR. ARDITO: -- on the board of
14
15
    directors of Bergen SWAN.
16
                   I do just want to remind all of you
17
    that should you have the ability to acquire this
    property, Bergen SWAN is offering $1,000,000.00 to
18
    assist you in acquisition of 244 Old Tappan Road.
19
20
                   (Applause.)
21
                   COUNCILMAN BOYCE:
                                       Anybody else?
22
                   Empty pockets?
23
                   (Laughter.)
24
                   COUNCILMAN GALLAGHER: GoFundMe.
25
                   MR. TAMA: Michael Tama, Old Tappan.
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```
1
                   I ran in --
                   THE COURT REPORTER: Spell your last
2
3
    name, please?
4
                   MR. TAMA: T-A-M-A.
5
                   Just want to thank you guys for doing
    the right thing. I ran for Council for this project
6
7
    basically alone.
                   And thank you guys for doing the right
9
    thing.
10
                   That's it.
                   MAYOR KRAMER: Thank you.
11
12
                   (Applause.)
13
                   MAYOR KRAMER: Is there anyone else
14
    that cares to be heard?
15
                   Yes.
16
                   MS. FONOROW: Cherie Fonorow, 256 Old
17
    Tappan Road again.
18
                   I just want to say this has been -- you
    used a perfect word Mr. -- Mayor Kramer when you
19
    said -- described this as an arduous task just to
20
21
    read the transcripts.
                   It has been an arduous task just to get
22
23
    up every day. And I have the perspective,
24
    unfortunate, I see this property for so many -- for
25
    25 years since I moved here. I moved here because of
```

my property and to -- the thought of the destruction of nature which we're seeing around us wherever we go, and it's a problem nationally. It's certainly a problem let's drill down Bergen County, New Jersey, Bergen County and Old Tappan.

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And Old Tappan, when I moved here, I was told you get more for your money in Old Tappan. You know, I bought probably the cheapest house in Old Tappan at the time. People thought I was crazy. Old house, falling apart, and -- but it had the property and, you know, it's -- I just want to thank everybody for having -- for having the foresight of thinking about the future, because I know many of you grew up playing on this property, playing all over town now that you can't even walk and one of the things with all the people that are going to be moving in with Enclave, you know, and, you know, for me, I could never move into something that -- I mean, it's terrible, there's, like, three little spindly trees, you know, where it used to be 20 acres. And I don't know if anybody saw, there are wild flowers in the back of that property, you know, it was raw land and, you know, besides seeing the animals every day and where are they going to go, well, they're going to go eat all of anything on your house. That's why

everybody is putting fences up everywhere.

I mean, is that where we want to live?

You know, move back to the city. I mean, it's -- you really -- you really are the stewards of future of the town and of the lifestyle that we all get to enjoy here.

So, like, why shoot ourselves in the foot. And it has nothing to do whether there's not inherent beneficial use of senior living, but I mean what was bought up a lot was nobody even mentioned we already have a senior living facility in town, and it's not fully occupied. So that should be brought to people's attention. You know, unfortunately with senior living, people come and go and, you know, I went through it with my mom, you know, we -- many of us have been through this before.

But I just want to thank you because I think what you're doing is going to say something about -- it's going help other towns as well be able to say, no, we don't want this or we want -- we don't want suburban sprawl. We want controlled growth.

Yes, we recognize we have to change, but in what direction? And who controls it? Is it going to be the developer? Like the developer is going to decide on the fate of the house and there's

been so much conversation about that, it was making me crazy.

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You know, we've brought experts that people ignored and were belittled actually, I have to say, by the planning board. And I'm sure -- not by everybody on the board. Some people absolutely knew their place and took it very seriously.

So I just want to say thank you so much. Bergen SWAN has -- was the first people to get involved when they heard about this and they do have over a million plus in a fund that's been sitting there 10 years and I've had conversations with DEP, with Open Space, with Fish and Wildlife. I mean, they now my name. You know, there's departments and the historic people, they -- there is money. Okay, all the bad things about this state, there's also a lot of money available, because the mandate is to preserve historic sites. The mandate is to preserve open space. The mandate, like almost every town has tree ordinances. You can't just go cut down trees all over, because there's value and go to whoever -go to the nursery and Stokes will know the value of buying just a geranium now has gone up. What does it cost? You know.

MALE AUDIENCE MEMBER: \$400.00.

```
1
                   MS. FONOROW: Oh, my God.
                   So, I just want to thank you all,
2
3
    because I think it's really a tough decision.
4
                   This is not fly-by-night. And it's not
5
    just personal.
                   And we moved here for -- for the same
6
7
    reasons, I think and I would like future
    generations -- you know, I would like my daughter to
9
    be able to come up, back and raise a family here, God
10
    willing.
11
                   So just thank you again.
                   MAYOR KRAMER: You're welcome.
12
13
                   (Applause.)
14
                   MAYOR KRAMER: Someone else?
15
                   MR. GAMBUTI: Give me, like, 10
    seconds.
16
17
                   MAYOR KRAMER: Okay.
18
                   (Laughter.)
19
                   MR. GAMBUTI: I just wanted to come and
20
    say thank you very much for recognizing the
21
    importance of this piece of property and, hopefully,
    we can all work together to try to make it happen --
22
                   FEMALE AUDIENCE MEMBER: Can't hear
23
24
    you.
25
                   MR. GAMBUTI: I'm sorry.
```

```
1
                   And be able to do something with it.
    Hopefully that will be a reality. I know it's --
2
    it's a tough one. And it's a tough fight to continue
3
4
    on and -- and I just want to say thank you, guys, for
5
    -- for voting the way that you did.
                   Thank you very much.
6
7
                   MAYOR KRAMER: Thank you.
                   (Applause.)
8
9
                   MAYOR KRAMER: Yes, sir?
10
                   MR. BAGER: Hi, some of you recognize
11
    me.
12
                   I just want to thank you all for having
13
    made what I think is a --
                   THE COURT REPORTER: Your name?
14
                   MAYOR KRAMER: Name and address?
15
16
                   MR. BAGER: Johan Bager, 6 Klein Court.
17
                   THE COURT REPORTER: I'm sorry, your
18
    name again?
19
                   MR. BAGER: Johan Bager.
20
                   (Laughter.)
                   MAYOR KRAMER: Okay.
21
                   MR. BAGER: I just want to thank you,
22
23
    for doing what you did and say, of course, I'm very
24
    happy. Some of you may recognize me from having been
25
    around for the past, I don't know, almost a year.
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1
                   However, next what we want to do is see
    what can we do all of us to make the -- everything
2
    much better there. And you say you have a historical
4
    committee, do they ever meet?
5
                   Can we activate it?
                   COUNCILMAN BINAGHI: Yeah, I'm the
6
7
    Council Liaison, but it's private property, so...
                   MR. BAGER: Well, that can change.
9
                   COUNCILMAN BINAGHI: We have no -- we
10
    have no jurisdiction, except for advice.
11
                   MR. BAGER: Well, we can't -- we can't
    even enter on it. No, I mean -- oh, I see what you
12
13
    mean.
14
                   COUNCILMAN BINAGHI: We can only give
15
    advice. It's private -- just like your house, we
16
    can't tell you what to do.
17
                   MR. BAGER: Well, it depends if the
18
    price is right.
19
                   (Laughter.)
20
                   MR. BAGER: Thank you so much.
21
                   MAYOR KRAMER:
                                  Thank you.
22
                   (Applause.)
23
                   MAYOR KRAMER: Anyone else care to be
    heard.
24
25
                   (No response.)
```

1	COUNCILMAN BINAGHI: Motion to close.
2	MR. GALLAGHER: Second.
3	MAYOR KRAMER: All in favor?
4	(Whereupon, all present members respond
5	in the affirmative.)
6	MAYOR KRAMER: Motion to adjourn.
7	COUNCILMAN BINAGHI: Motion to adjourn.
8	COUNCILMAN GWON: Second.
9	MAYOR KRAMER: All in favor?
10	(Whereupon, all present members respond
11	in the affirmative.)
12	(Whereupon, this meeting is adjourned.
13	Time noted: 9:39 p.m.)
14	
15	
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CERTIFICATE

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I, LAURA A. CARUCCI, C.C.R., R.P.R., a Notary Public of the State of New Jersey, Notary ID.#50094914, Certified Court Reporter of the State of New Jersey, and a Registered Professional Reporter, hereby certify that the foregoing is a verbatim record of the testimony provided under oath before any court, referee, board, commission or other body created by statute of the State of New Jersey.

I am not related to the parties involved in this action; I have no financial interest, nor am I related to an agent of or employed by anyone with a financial interest in the outcome of this action.

This transcript complies with regulation 13:43-5.9 of the New Jersey Administrative Code.

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CARUCCI, C.C.R., R.P.R. cense #XI02050, and Notary Public ew Jersey #50094914, Notary Siration Date December 3, 2023

Dated: May 21, 2023